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19 BEFORE THE ENVIRONMENTAL APPEALS BOARD  
20 UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
21 WASHINGTON, D.C.

22 \_\_\_\_\_ ) PSD Appeal No. 08-08  
23 In The Matter Of: )  
24 Humboldt Bay Repowering Project ) **PG&E'S OPPOSITION TO THE**  
25 ) **PETITION FOR REVIEW AND**  
26 ) **MOTION FOR SUMMARY**  
27 ) **DISPOSITION (DISMISSAL)**  
28 \_\_\_\_\_ )

29 **DECLARATION OF GARY S. RUBENSTEIN**

30 I, Gary S. Rubenstein, declare as follows:

31 1. I am a Senior Partner in the firm of Sierra Research, an air quality  
32 consulting firm located in Sacramento, California. I am familiar with the permitting  
33 files and the air quality-related technical and ambient air quality modeling analyses  
34 prepared for the Humboldt Bay Repowering Project ("Project" or "HBRP"). In

1 particular, the air permit application documents and supporting materials for the  
2 Project were prepared by me or under my direct supervision. An Application for  
3 Certification was submitted to the California Energy Commission on September 29,  
4 2006, and an application was submitted to the North Coast Unified Air Quality  
5 Management District (the "District") dated September 29, 2006. I have personal  
6 knowledge of the following facts and, if called as a witness, I could and would  
7 testify competently hereto.  
8

9       2. This declaration is submitted in support of PG&E's Opposition to the  
10 above-referenced PSD Appeal and Motion for Summary Disposition (Dismissal).

11       3. The United States Environmental Protection Agency ("EPA") has  
12 approved the Prevention of Significant Deterioration ("PSD") rules of the District for  
13 inclusion in the California State Implementation Plan ("the PSD SIP Approval"). 40  
14 C.F.R. § 52.270(b)(2); 50 Fed.Reg. 30941 (July 31, 1985). However, in granting  
15 the PSD SIP Approval, EPA reserved the authority to issue PSD permits for  
16 "[t]hose projects which are major stationary sources of [sic] major modifications  
17 under § 52.21 and which would either have stacks taller than 65 meters or would  
18 use 'dispersion techniques' as defined in § 51.1." 40 C.F.R. § 52.270(b)(2). The  
19 reference in the PSD SIP Approval to § 51.1 is obsolete; the current reference to  
20 the definition of "dispersion technique" is 40 C.F.R. § 51.100.  
21  
22

23       4. 40 C.F.R. § 51.100(hh) defines "dispersion technique." This  
24 regulation is material and essential to the instant dispute because it is the full,  
25 accurate and governing regulatory definition of the term as utilized in the PSD SIP  
26 Approval.  
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5. In 40 C.F.R. § 51.100(hh), “dispersion technique” is defined as

follows:

“(hh)(1) *Dispersion technique* means any technique which attempts to affect the concentration of a pollutant in the ambient air by:

- (i) Using that portion of a stack which exceeds good engineering practice stack height;
- (ii) Varying the rate of emission of a pollutant according to atmospheric conditions or ambient concentrations of that pollutant; or
- (iii) Increasing final exhaust gas plume rise by manipulating source process parameters, exhaust gas parameters, stack parameters, or combining exhaust gases from several existing stacks into one stack; or other selective handling of exhaust gas streams so as to increase the exhaust gas plume rise.”

6. None of the above-listed techniques was utilized in the design of or

reflected in the modeling analysis that was prepared for the Project. More

specifically:

- a. As shown on page 8.1-40 of the Application for Certification of HBRP submitted to the California Energy Commission, good engineering practice (“GEP”) stack height for this project is 112 feet (34.14 meters). As shown on page 6 of the District’s engineering analysis supporting the Final Determination of Compliance and Prevention of Significant Deterioration permit (a true and correct copy of which is attached hereto as Exhibit A), the stack height for each of the proposed reciprocating

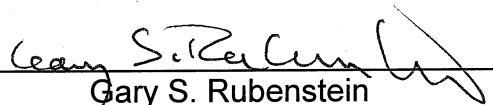
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engines is 30.48 meters (100 feet), and thus is less than GEP stack height. The heights of the stacks for additional, auxiliary equipment are all less than GEP stack height as well.

- b. There is nothing in the plant's control system or emission control system design that would vary the rate of emissions from the plant based on atmospheric conditions or ambient concentrations of any pollutant subject to PSD review. There are no conditions in the PSD permit that would allow emissions to increase or decrease based on atmospheric conditions or ambient concentrations of any pollutant subject to PSD review.
- c. Each of the plant's emitting sources will vent into a separate stack, and neither the dispersion modeling analysis used to support the PSD permit nor any aspect of the Project design included any techniques to increase the final exhaust gas plume rise by manipulating source process parameters, exhaust gas parameters, stack parameters, or other selective handling of exhaust gas streams.

I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct to the best of my knowledge.

Executed at Sacramento, California on October 16, 2008.

  
\_\_\_\_\_  
Gary S. Rubenstein

# **EXHIBIT A**

# **NORTH COAST UNIFIED AIR QUALITY MANAGEMENT DISTRICT**

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## **FINAL DETERMINATION OF COMPLIANCE AUTHORITY TO CONSTRUCT EVALUATION THE HUMBOLDT BAY REPOWERING PROJECT**

**APPLICATION #:** ATC 440-1; HBRP  
**EVALUATION DATE:** March 31, 2008  
**EVALUATION BY:** NCUAQMD Staff

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## **FACILITY NAME**

Pacific Gas & Electric Company, Humboldt Bay Repower Project (HBRP)

## **LOCATION OF EQUIPMENT**

The project is located within a 143-acre site at 1000 King Salmon Ave, 3 miles southwest of the city of Eureka. It will be sited within the boundaries of PG&E's existing Humboldt Bay Power Plant complex.

## **PROPOSAL**

Pacific Gas & Electric Company (PG&E) is proposing to install a 163 MW nominal power plant consisting of ten 16.3 MW nominal dual-fuel fired reciprocating engines.

## **INTRODUCTION**

The plant will consist of ten Wärtsilä 18V50DF16.3 MW lean-burn reciprocating engines, equipped with selective catalytic reduction (SCR), oxidation catalyst, and associated support equipment including continuous emissions monitors. The primary fuel will be natural gas with diesel pilot injection, and the backup fuel will be diesel. The applicant will also install a diesel-fired emergency back-up generator and a diesel-fired fire pump. PG&E has identified and will be providing offsets for the project.

The District issued a Preliminary Determination of Compliance on October 24<sup>th</sup> 2007 and accepted public comment for 30 days pursuant to Rule 110 §8.4 through §8.6. After consideration of all comments received, the Air Pollution Control Officer has issued a Final Determination of Compliance (FDOC) pursuant to District Rule 110 §9.6. Toward that end, this engineering evaluation is meant to serve as a technical review document for the FDOC, and as the basis for the issuance of the Authority to Construct Permit for the project. The FDOC has been forwarded to the Commissioners of the California Energy Commission (CEC).

PG&E currently operates a natural gas and fuel oil power plant on the same property as the proposed repower project. The existing plant consists of 2 steam turbine-generators, 52 and 53 MW, respectively, primarily fueled by natural gas, with No. 6 fuel oil used as a secondary fuel; and 2 mobile emergency power plants (MEPPs), consisting of diesel-fueled turbines that operate as backup units and peaker units. A non-operating 63 MW nuclear power plant also exists at the facility. The 52 MW boiler began operating in 1956 and the 53 MW boiler began operating in 1953. (AFC Section 1.0, pg. 1-1)

PG&E proposes to decommission the existing power plant and replace it with the ten 16.3 MW Wärtsilä reciprocating engines described above. The new engines will be subject to Best Available Control Technology (BACT) requirements as well as Prevention of Significant Deterioration (PSD).

### **Equipment Operating Scenarios**

As a commercial power plant, market circumstances and demand will dictate the exact operation of the new reciprocating engines. The following general operating modes are projected to occur.

**Base Load** – The facility would be operated at maximum continuous output for as many hours per year as scheduled by load dispatch, and limited by operational constraints of the permit to operate

(75% annual capacity factor). Normal operation of the plant will occur while the reciprocating engines are fired on natural gas with a diesel pilot: Firing on natural gas with diesel pilot is defined as “Natural Gas Mode” in the Authority to Construct (ATC) permit.

Load Following – The facility would be operated to meet variable load requirements. The generation would be adjusted periodically to the load demand primarily by increasing or decreasing the number of reciprocating engine units in operation; and secondarily by raising or lowering the output of an individual reciprocating engine. Due to the modular nature of the project configuration, partial shutdown of the engine group will occur at certain times of any given day during any given year. This mode of operation could generally be expected during late evening and early morning hours when system demand may be low. As additional generating capacity becomes available in the foreseeable future, more frequent operation in this mode is anticipated. Several alternative energy projects have recently been proposed for the area which will compliment the modular design of this project.

Full Shutdown – This would occur if forced by equipment malfunction, fuel supply interruption, transmission line disconnect, natural disaster, or market conditions. The project would be the primary source of power generation for the north coast region for the next several years. As such, full shutdown for any length of time is not anticipated.

Secondary Fuel – The project is to be located in a geographically isolated region along the northern coast of California. The area is prone to severe seismic activity and inclement weather. Because the single natural gas pipeline which services the area is highly susceptible to damage, reliance upon the single pipeline as a fuel source during natural disasters has been deemed inadequate by the California Independent System Operator. The applicant has proposed liquid fuel as a backup for the project as a solution. The facility is also subject to periodic curtailment of the natural gas supply. In such a circumstance, the reciprocating engines may be fired on liquid fuel. The engines have the capability of switching fuel types without interruption to power generation. The number of hours of liquid fuel firing is limited by the ATC permit to a maximum of 1000 operating hours per year total for all of the engine units combined.

Operation of the reciprocating engines while fired on 100% liquid fuel is defined as “Diesel Mode” in the ATC permit. The allowable liquid fuel types are specified in the ATC and are limited to CARB Diesel, CARB Diesel with additives, and Alternative Liquid Fuel. The emission calculations for the ATC permit were based upon emissions from CARB Diesel. The ATC permit will be conditioned to allow the use of CARB Diesel, and will be conditioned so as to prohibit the use of liquid fuel meeting the definition of the other two allowable fuel types, unless the applicant can demonstrate to the satisfaction of the APCO, that the use of CARB Diesel with Additives or an Alternative Liquid Fuel, will not result in a change in the facility’s emission profile.

### **EQUIPMENT DESCRIPTION**

The HBRP project will have the following equipment.

#### 1. Ten Dual-fuel Reciprocating Engine-Generators (AFC Table 8.1-10)

Manufacturer:	Wärtsilä
Model:	18V50DF
Primary Fuel: Quality)	Natural Gas (Public Utilities Commission Pipeline
Backup Fuel:	CARB Diesel (ultra low sulfur, as defined in CCR Title

17, Section 93115)

2. Emergency Diesel Generator (AFC Table 8.1-12)

Manufacturer: Caterpillar (or equivalent)  
Model: DM8149 (or equivalent)  
Fuel: CARB Diesel

3. Emergency Diesel Fire Pump (AFC Table 8.1-13 & Appendix 8.1A-5)

Manufacturer: John Deere  
Model: JU6H-UF50  
Fuel: CARB Diesel

**PROCESS RATE**

1. Ten Dual-fuel Reciprocating Engine-Generators (AFC Table 8.1-10)

Nominal Heat Input Rate (HHV): 143.9 MMBtu/hr natural gas  
(Higher Heating Value) + 0.79 MMBtu/hr diesel pilot  
148.9 MMBtu/hr diesel  
Nominal Power Generation Rate: 16 MW  
Maximum Continuous Brake Horsepower: 22,931 bhp  
Nominal Exhaust Temperature: 728 degrees F  
Exhaust Flow Rate (natural gas): 121,502 acfm  
Exhaust Flow Rate (natural gas): 45,533 dscfm  
Exhaust Flow Rate (diesel): 135,556 acfm  
Exhaust Flow Rate (diesel): 54,078 dscf  
Exhaust O<sub>2</sub> Concentration, dry volume: 11.58%  
Exhaust CO<sub>2</sub> Concentration, dry volume: 5.32%  
Exhaust Moisture Content, wet volume: 9.42%  
Engine Efficiency (Natural Gas): 47.3%  
Engine Efficiency (Diesel): 44.0%  
Exhaust Stack Height: 30.48 m  
Exhaust Stack Diameter: 1.620 m

2. Emergency Diesel Generator (AFC Table 8.1-12 & Appendix Table 8.1A-4)

Engine Output (kW): 350  
Engine Output (bhp): 469  
Heat Input, MMBtu/hr (HHV): 4.0  
Fuel Consumption, Btu/bhp-hr (HHV): 8,491  
Fuel Input (gal/hr): 29.1  
Exhaust Flow (acfm): 3366  
Stack Velocity (ft/sec): 285.67  
Temperature (°F): 925.9  
Stack Diameter (inch): 6  
Release Height (m): 3.048  
Operating hours/year, maintenance & Testing: 50

### 3. Emergency Diesel Fire Pump (AFC Table 8.1-13 & Appendix 8.1A-5)

Engine Output (bhp):	210
Speed (rpm):	2100
Heat Input, MMBtu/hr (HHV):	8,019
Fuel Input (gal/hr)	12.3
Capacity (gpm):	2500
Exhaust Flow (acfm):	1204
Stack Velocity (ft/sec):	13.7
Temperature (°F):	1050
Stack Diameter (inch):	5
Release Height (m):	12.192
Operating hours/year, maintenance & Testing:	50

### OPERATING SCHEDULE

**Table 1 – Hours of Operation (AFC Appendix Table 8.1A-7)**

Equipment	Hrs/day	Hrs/yr
ICE, NG, Base load hrs/engine	21	6132
ICE, NG, Startups/engine (3 startups/day max)	3	315
<b>TOTAL NG Mode/engine</b>	<b>24</b>	<b>6447</b>
ICE, Diesel, Base load hrs/engine	21	50
ECE, Diesel, Startups/engine (3 startup/day max)	3	50
<b>TOTAL DIESEL Mode /engine</b>	<b>24</b>	<b>100</b>
Emergency Generator <sup>a)</sup>	1	50
Fire Pump <sup>a)</sup>	1	50

Note: a) Includes testing & maintenance.

In order to ensure that the Wärtsilä engines are not operated in excess of the proposed 74.7% capacity factor (6,547 full-load engine hours per year – 70% Natural Gas and 5% Diesel), the permit will be conditioned to limit the combined heat input for all the Wärtsilä engines on an hourly, daily, and annual basis (AFC 8.1.2.2.2, pg 8.1-24, and 8.1.2.3, pg 8.1-26). Compliance with the 24 hour PM<sub>2.5</sub> AAQS while in Diesel Mode will be achieved by establishing the combined daily fuel usage limitation at 221,876 gallons (204 full load engine hours).

To ensure enforceability of the annual and daily capacity factors, in addition to the heat input limitations, the Wärtsilä engines will be limited to the following volumetric fuel consumption limits.

**Table 2 – Combined Fuel Use Limitations for 10 Wärtsilä Engines**

<b>FUEL USE LIMITATIONS (gallons)<sup>a, b</sup></b>		
	<b>Natural Gas Mode (Diesel Pilot)</b>	<b>Diesel Mode</b>
<b>Hourly (3-hr rolling average)</b>	58	10,876
<b>Daily</b>	1,402	221,876
<b>Annual (365-day rolling average)</b>	376,734	1,087,630

- a. Daily and annual heat rates for natural gas and diesel pilot injection are based on hours in AFC Appendix Table 8.1A-6 and higher heating value in AFC Table 8.1-11A
- b. Daily and annual heat rates for backup diesel are based on hours in AFC Appendix Table 8.1A-7 and higher heating value in AFC Table 8.1-11B

The units have the capability of switching between fuel modes either through a startup - shutdown sequence or “cold start”; or through a process called “fuel switching” where one fuel type is gradually substituted for the other while horse power output is maintained. There are significant differences in the types and quantities of pollutants emitted when either natural gas or diesel is combusted. Thus, it will be necessary to precisely determine the quantity of fuel burned and the number of minutes the engines are operated in each mode. Accordingly, the hourly and daily emission limitations for Diesel Mode go into effect when the heat input from diesel fuel exceeds 0.8 MMBTU/hr for greater than one minute during any Clock Hour. To demonstrate compliance, each operating minute shall be designated as either “Natural Gas Mode” or “Diesel Mode” and records maintained. The sum of the operational minutes for all engines shall not exceed 1000 hrs per year; and shall not exceed 50 hours per engine for maintenance and testing purposes. A Fuel Switch will not be considered operation in transient mode because the unit’s air pollution control equipment will remain fully active throughout the event.

**CONTROL EQUIPMENT EVALUATION**

**WÄRTSILÄ ENGINES**

The engines will use selective catalytic reduction (SCR) to control nitrogen oxide emissions to a level of 6.0 ppmvd when operating on natural gas, and 35.0 ppmvd when operating in diesel mode, both @ 15% O<sub>2</sub> for a three-hour average. Carbon monoxide emissions are proposed to be controlled with oxidation catalysts to a level of 13.0 ppmvd when operating on natural gas, and 20.0 ppmvd when operating on diesel, both @ 15% O<sub>2</sub> for a three-hour average. Particulate matter created as a result of diesel fuel combustion is proposed to be controlled with oxidation catalysts to 7.56 lbs per hour which equates to approximately 30% reduction efficiency.

The nominal exhaust gas temperature is 728 degrees F (AFC Table 8.1-10 Design Specs). AFC Appendix Table 8.1B-3 identifies the max exhaust gas temp at approximately 795 F (697.4 K). The highest exhaust gas temperature at the catalyst is 840 degrees F.

**EMISSIONS CALCULATIONS**

The proposed project will replace the existing power plant, including 2 steam boilers (Units 1 and 2) and two Mobile Emergency Power Plants (MEPPs Units 2 and 3), permitted under NCUAQMD Permit numbers NS-020 (Boiler #1), NS-021 (Boiler #2), and NS-057 (Gas Turbines). The units are also permitted under Title V Permit to Operate No. NCU-059-12.

**Potential to Emit**

**Table 3 – Emission Rates**

**WÄRTSILÄ ENGINES**

**Natural Gas Firing with Diesel Pilot Injection**

NOX	Rate	Source
Base load, hourly	3.13 lb/hr	Calculation, based on manufacturer's guarantee of 6.0 ppmvd @ 15% O2 and 120,764 acfm (cold ambient temperature, base load)
Startup	23.6 lb/hr	Provided by manufacturer, 30-min start + 30 min base load. 22 lb/start

**Diesel Firing**

NOX	Rate	Source
Base load, hourly	19.92 lb/hr	Calculation, based on manufacturer's guarantee of 35.0 ppmvd @ 15% O2 and 134,544 acfm hot ambient temperature, base load)
Startup	164 lb/hr	Provided by manufacturer, 30-min start + 30 min base load. 154 lb/start

**Natural Gas Firing with Diesel Pilot Injection**

SO2	Rate	Source
Base load, hourly	0.40 lb/hr	Calculation, based on 1 gr. sulfur/100 scf and 143.9 MMbtu/hr (cold ambient temperature, base load)
Startup	0.20 lb/start	30-min start, hourly emission rate = base load hourly emission
Hourly rate for annual emissions	0.13 lb/hr	Based on annual average sulfur content of 0.33 gr/100 scf ---> 0.066 lb/hr + diesel sulfur from pilot injection ---> 0.0012 lb/hr.

**Diesel Firing**

SO2	Rate	Source
Base load, hourly	0.22 lb/hr	Calculation, based on 15 ppmw sulfur content and 148.9 MMbtu/hr hot ambient temperature, base load)

Startup	0.11 lb/start	30-min start, hourly emission rate = base load hourly emission
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**Natural Gas Firing with Diesel Pilot Injection**

CO	Rate	Source
Base load, hourly	4.13 lb/hr	Calculation, based on manufacturer's guarantee of 13.0 ppmvd @ 15% O2 and 120,764 acfm (cold ambient temperature, base load)
Startup	24 lb/start	Provided by manufacturer, 30-min start + 30 min base load

**Diesel Firing**

CO	Rate	Source
Base load, hourly	6.93 lb/hr	Calculation, based on manufacturer's guarantee of 20.0 ppmvd @ 15% O2 and 134,544 acfm hot ambient temperature, base load)
Startup	25.4 lb/start	Provided by manufacturer, 30-min start + 30 min base load

**Natural Gas Firing with Diesel Pilot Injection**

ROC	Rate	Source
Base load, hourly	5.10 lb/hr	Calculation, based on manufacturer's guarantee of 28 ppmvd @ 15% O2 and 120,764 acfm (cold ambient temperature, base load)
Startup	17.9 lb/start	Provided by manufacturer, 30-min start + 30 min base load

**Diesel Firing**

ROC	Rate	Source
Base load, hourly	7.94 lb/hr	Calculation, based on manufacturer's guarantee of 40 ppmvd @ 15% O2 and 134,544 acfm hot ambient temperature, base load)
Startup	17.2 lb/start	Provided by manufacturer, 30-min start + 30 min base load

**Natural Gas Firing with Diesel Pilot Injection**

PM10	Rate	Source
Base load, hourly	3.60 lb/hr	Provided by manufacturer
Grain-loading	0.02 gr/dscf	Provided by manufacturer (hot ambient temperature, low load)
Startup	2.45 lb/start	30-min start, hourly emission rate = base load hourly emission

**Diesel Firing**

PM10	Rate	Source
Base load, hourly	7.56 lb/hr	Calculation, based on manufacturer's guarantee of 40 ppmvd @ 15% O <sub>2</sub> and 134,544 acfm hot ambient temperature, base load) with 30% control from oxidation catalyst
Filterable PM10	0.11 g/bhp-hr	Provided by manufacturer, AFC pg 8.1-70, weighted average of emissions at 100%, 75%, and 50% loads
Startup	5.4 lb/start	30-min start, hourly emission rate = base load hourly emission

**Natural Gas Firing with Diesel Pilot Injection**

NH <sub>3</sub>	Rate	Source
Base load, hourly	1.93 lb/hr	Calculation, based on manufacturer's guarantee of 10.0 ppmvd @ 15% O <sub>2</sub> and 120,764 acfm (cold ambient temperature, base load)

**Diesel Firing**

NH <sub>3</sub>	Rate	Source
Base load, hourly	2.11 lb/hr	Calculation, based on manufacturer's guarantee of 10.0 ppmvd @ 15% O <sub>2</sub> and 134,544 acfm hot ambient temperature, base load)



### **BLACK-START GENERATOR**

NOX	3.59	lb/hr	Provided by manufacturer
SO2	0.0061	lb/hr	Provided by manufacturer
CO	0.65	lb/hr	Provided by manufacturer
ROC	0.41	lb/hr	Provided by manufacturer
PM10	0.05	lb/hr	Provided by manufacturer

### **FIRE PUMP**

NOX	2.27	lb/hr	Provided by manufacturer
SO2	0.0026	lb/hr	Provided by manufacturer
CO	0.27	lb/hr	Provided by manufacturer
ROC	0.23	lb/hr	Provided by manufacturer
PM10	0.06	lb/hr	Provided by manufacturer

The applicant considered multiple electrical generating technologies before making the final selection. The Wärtsilä 18V50DF internal combustion engine generators were chosen because they were best suited to meet the specific base and intermediate load power supply needs of the north coast region. The multi-unit configuration allows for modular operation thereby allowing the applicant to operate as many generating sets as required for optimal efficiency to follow existing load demand. The plant can be operated efficiently anywhere between 5% load (one generator set) up to 100% (all ten engines) in either Natural Gas or Diesel Mode. The applicant has identified the basis for, and has requested be incorporated into the operating permit, sufficient flexibility to enable the facility to match the load demands of the region while remaining in compliance with air quality regulations.

In order to identify the maximum allowable operational impacts associated with the facility, the applicant modeled a series of impacts which could occur during various operating scenarios. The Tables that follow reflect the emissions associated with various operating scenarios and are based upon varying types and numbers of equipment units being operated during any given hour, the fuel mode (Diesel or Natural Gas) being used, and the number of Startup and Shutdown Periods. The permit to operate will be conditioned so as to limit operation of the engines as necessary in order to ensure that a violation of the National Ambient Air Quality Standards (NAAQS), or a violation of the California Ambient Air Quality Standards will not occur as a result of operation of the devices under permit.

**Table 4 – Hourly Emission Rates**

MAXIMUM HOURLY EMISSION RATES (lb/hr)							
	NOX	CO	ROC	SO2 <sup>d</sup>	PM <sub>10</sub>	NH3	NH3 g/s
<b>Wärtsilä NG</b>							
Base load	3.13	4.13	5.10	0.40	3.6	1.93	
Startup <sup>a</sup>	23.6	24.07	17.9	0.40	3.6	1.93	
<b>Startup for all 10 engines</b>	<b>392<sup>b</sup></b>	<b>240.7</b>	<b>179.0</b>	<b>4.03</b>	<b>36.00</b>	<b>19.30</b>	
<b>Wärtsilä Diesel</b>							
Base load <sup>c</sup>	19.92	6.93	7.94	0.219	7.56 <sup>e</sup>	2.11	2.659E-01
Startup <sup>a</sup>	164.0	25.46	17.2	0.219	7.56 <sup>f</sup>	2.11	
<b>Startup for all 10 engines</b>	<b>392<sup>b</sup></b>	<b>254.6</b>	<b>172</b>	<b>2.19</b>	<b>75.6</b>	<b>21.1</b>	
<b>Black-Start Generator<sup>a</sup></b>	3.47	0.63	0.4	0.0061	0.05	0	
<b>Fire Pump<sup>a</sup></b>	2.27	0.27	0.23	0.0026	0.06	0	

a - AFC Appendix Tables 8.1A-5 and A-6

b – max rate based upon modeling to determine compliance with NOx AAQS

c - front& back half (AFC Table 8.1-15)

d - SOX emissions are the same during startup and base load operations (AFC pg 8.1-29)

e- max rate based on modeling to determine compliance with PM2.5 AAQS w/ catalyst 30% reduction

f- 30 min startup + 30 min operation w/o catalyst

Operation of the engines in both natural gas and diesel modes during startup, shutdown, and maintenance and testing, must be limited in order to ensure compliance with the one hour ambient air quality standard for NOx. The value of 392 lbs/hr is equivalent to an emission rate of 7.34 g/sec per engine for 30 minutes and 2.47 g/sec for 30 minutes [Startup Period]. Engine operational constraints in addition to data collected from Continuous Emission Monitors (CEMs) will be used to demonstrate compliance with the facility wide NOx limit. Of the numerous possible combinations of engine operation possible, one was selected to represent maximum thresholds of operation in compliance with the NAAQS. Based upon the manufacturer’s guaranteed emission date provided by the applicant, only two starts in diesel mode are possible during any one clock hour.

PM<sub>10</sub> is the pollutant which limits the number of allowable hours of operation. As discussed below, only 204 engine hours are available when assuming a 7.56 lb per hour emission rate.

**Table 5.1 Facility Operation During Diesel Mode**

Maximum Allowable Daily Emission Rate (lb/day)							
	hours/day	NOX	CO	ROC	SO2	PM10	NH3
<b>Wärtsilä Diesel</b>							
Base load	21	418.32	145.53	166.74	8.4 <sup>a</sup>	134.95	44.31
Startup	3	492	76.38	51.6	1.2 <sup>a</sup>	19.29	6.33
<b>TOTAL As Designed per Engine</b>		<b>910.3</b>	<b>221.91</b>	<b>218.34</b>	<b>9.6</b>	<b>154.2</b>	<b>50.6</b>
<b>TOTAL Allowable (10 Engines)</b>	24	<b>9103</b>	<b>2219.1</b>	<b>2183.4</b>	<b>96.0</b>	<b>1542</b>	<b>506.4</b>
<b>Black-Start Generator</b>	0.75	2.69	0.5	0.31	0.005	0.04	0
<b>Fire Pump</b>	1	2.27	0.3	0.23	0.0026	0.06	0
<b>TOTALS</b>		9108	2220	2184	96.1	2592.1	506.4

Note: a) SO2 values are the maximum allowed under Natural Gas Mode

The emission limits listed in Table 5.1 apply during any calendar day in which any of the reciprocating

engines are fired in Diesel Mode for any length of time. The maximum allowable particulate emission rate per day for the entire facility is 1,542 pounds with a maximum emission rate of 1.22 g/sec. The basis of the limit is compliance with the 24-hour average PM<sub>2.5</sub> standard. It is reasonable to assume that the engines will be able to comply with the limit based upon the following assumptions: 30% PM control from the oxidation catalyst, and a limitation to 85% average daily load factor.

$$10.8 \text{ lbs per hour} * (1 - .3) * 0.85 * 10 \text{ engines} * 24 \text{ hours per day} = 1,542 \text{ lbs per day}$$

The permit will be conditioned so as to limit hourly emissions to 7.56 lbs per hour and at a maximum average load capacity of 85% for all 10 engines in diesel mode. Conditions limiting the 24 hour heat input capacity and fuel usage as a combination of all 10 engines will be included.

$$\frac{(1,542 \text{ lbs PM per day})}{(7.56 \text{ lbs per hour per engine})} * 85\% \text{ Load} = 204 \text{ engine hours per day}$$

$$204 \text{ engine hours per day} * 1087.63 \text{ gallons diesel per hour} = 221,876 \text{ gallons per day}$$

$$221,876 \text{ gallons per day} * 136,903 \text{ Btu per gallon} = 30,375.5 \text{ MMBtu per day}$$

The worst case scenario identified during operation of the engines exclusively in Natural Gas Mode consists of 21 hours of operation at base load with 3 Startup Periods. In order to ensure compliance with ambient air quality standards, the permit will be conditioned to limit daily emissions to no more than the values identified in Table 5.2. The permit will be conditioned such that on calendar days when S-1 through S-10 are fired exclusively on natural gas, that the maximum allowable hours of operation in startup mode shall not exceed 30 hours as a combination of all 10 engines.

**Table 5.2 Facility Operation During Natural Gas Mode Exclusively**

	Maximum Allowable Daily Emission Rate (lb/day)						
	hours/day	NOx	CO	ROC	SO2	PM <sub>10</sub>	NH3
<b>Wärtsilä Natural Gas Mode</b>							
Base load	21	3.1	4.1	5.1	0.4	3.6	1.9
Startup	3	23.6	24.1	17.9	0.4	3.6	1.9
<b>TOTAL As Designed per engine</b>	24	135.9	158.4	160.8	9.6	86.4	45.6
<b>Total Allowable 10 engines</b>	240	1360	1589	1608	97	864	456

Note: In order to ensure compliance with the one hour NOx NAAQS, the maximum hourly emissions from the facility shall not exceed 1,360 lbs per day.

Of the several operating scenarios modeled, operation at loads below 75% (12 MW) for longer than 8 hours was not evaluated. A condition prohibiting operation at lower than 12 MW for greater than 80 engine hours per day will be included in the permit.

In order to ensure compliance with the hourly, daily, and annual emission limits, the permit shall be conditioned so as to limit the hours of operation as follows:

**Table 5.3 Limitation on Hours of Operation**

Equipment	Limit	Requirement / Basis	Permit Condition(s)
S-1 through S-10 Startup & Shutdown	"Startup Period" limited to 60 minutes	NAAQS / Modeling AFC 8.1.2.3.1	132
S-1 through S-10 Startup & Shutdown	30 hrs. per day (all engines combined)	NAAQS / Modeling AFC 8.1.2.3.3	134
S-1 through S-10 Startup & Shutdown	3,650 hrs. per year (all engines combined)	NAAQS / Modeling AFC 8.1.2.3.3	135
S-1 through S-10 Operation below 12.0 MW	80 hrs per day (all engines combined)	NAAQS/Modeling (not modeled)	137
S-1 through S-10 – Diesel Mode	Maintenance & Testing. 50 hrs/yr	Stationary Diesel ATCM	138.b
S-1 through S-10 – Diesel Mode	1000 hrs (all engines combined)	Health Risk Assessment	138.c
Emergency Generator & Fire Pump	Maintenance & Testing. 50 hrs/yr	Stationary Diesel ATCM	142
Emergency Generator & Fire Pump	No testing to occur during same day	NAAQS / Modeling AFC 8.1.2.3.3	143
Emergency Generator	No more than 45 minutes in any one hour	NAAQS / Modeling AFC 8.1.2.3.3	145
Emergency Generator & Fire Pump	No simultaneous operation with S-1 through S-10 in diesel mode	NAAQS / Modeling AFC 8.1.2.3.3	144

**Commissioning Period**

The existing Humboldt Bay Power Plant is the primary source of electrical generation for the north coast region. As such, it must remain in operation during the construction and commissioning periods of the replacement units. As stated in the in Section 8.1.2.7.6 Engine Commissioning of the AFC, the commissioning period begins when the engines are prepared for first fire and ends upon successful completion of initial performance testing. Before installation of the SCR and oxidation catalysts, the engines must be tuned to optimize performance and then tested to ensure compliance with emission standards. The number of hours the engines will be allowed to operate without emission controls will be limited in order to ensure compliance with the Ambient Air Quality Standards: the pollutants of concern being NO<sub>x</sub>, CO, and PM<sub>10</sub>. The Permittee will submit a Commissioning Plan to the District which will be subject to review and approval by the APCO prior to installation and operation of equipment at the facility. The plan will detail SCR and oxidation catalyst optimization, and the tuning, alignment, and emission testing schedule. The estimated emissions from the simultaneous commissioning of 5 engines are found in Tables 5.4 through 5.7 below. The potential ambient impacts during commissioning are listed in Table 5.8.

**Table 5.4 Emissions During Commissioning Period (per engine)**

Operating Mode	Hours of Operation per Engine	Activity Duration	Hours of Operation per Day in Mode	Average Engine Load %	Total Hourly Emissions (lbs/hr) for 5 Engines		
					NOx	CO	PM10
Test run and tuning	50	3	18	75	242.5	147.9	18.4
Alignment	4	1	4	100	323.3	197.2	24.5
SCR tuning on Diesel	8	1	8	75	71.7	25.0	40.5

**Table 5.5 Maximum Modeled Impact During Commissioning (By Mode)**

Operating Mode	NO <sub>2</sub> 1-hr Ozone Limiting	CO 1-hr	CO 8-hr	PM <sub>10</sub>
Test Run and Tuning	104.0	396.3	184.8	4.4
Alignment	127.0	476.0	113.0	0.8
SCR Tuning on Diesel	31.3	68.6	31.6	3.5

**Table 5.6 Maximum Total Impact During Commissioning**

Pollutant	Modeled Impact	Background	Total Impact	Limiting Standard
PM <sub>10</sub>	14.0	72.2	86.2	50
PM <sub>2.5</sub>	7.0	35.0	42.0	35
CO	1,242	3,250	4,492	23,000
NO <sub>2</sub>	233.3	75.2	308.5	470

**Table 5.7 S-1 through S-10 Combined Commissioning Emission Limits**

Pollutant	Lbs/hr	Lbs/day
CO	197.2	2,662
NOx	323.3	4,365
PM <sub>10</sub>	54	1,296
ROC (as Methane)	86.6	1,559
SOx (SO <sub>2</sub> )	2.0	48.4

The permit will be conditioned to limit the simultaneous commissioning to no more than 5 engines at any one time, and operation of the engines to no more than 90 engine hours during any one Calendar Day, and to no more than 100 hours of operation per engine. The limits established in Table 5.7 are based upon 5 engines operating for 18 hours per day (except as noted) while operating in the modes identified below.

$$\begin{aligned}
 &147.9 \text{ lbs per hour CO} * 18 \text{ hrs per day} = 2,662 \quad \text{Test and tune mode} \\
 &242.5 \text{ lbs per hour NOx} * 18 \text{ hrs per day} = 4,365 \quad \text{Test and tune mode} \\
 &54 \text{ lbs per hour PM} * 24 \text{ hrs per day} = 1,296 \quad \text{All Modes (Diesel Uncontrolled)} \\
 &86.6 \text{ lbs per hour ROC} * 18 \text{ hrs per day} = 1,559 \quad \text{All Modes (Fuel Use Dependent)} \\
 &2.0 \text{ lbs per hour SOx} * 18 \text{ hrs per day} = 48.4 \quad \text{All Modes (Fuel Use Dependent)}
 \end{aligned}$$

The hourly potential to emit is greatest during the “alignment” phase of the commissioning schedule. The permit will be conditioned to prohibit operation of the engines in alignment mode to no more than 13 hours per Calendar Day.

$$323.3 \text{ lbs per hour NOx} * 13 \text{ hrs per day} = 4,202.9 \text{ lbs NOx}$$

90 engines hours per day is derived based upon operation of 5 engines at 18 hrs per day. The limit of 100 hours per engine is the estimated maximum time necessary to properly commission each unit.

Table 5.8 Maximum Modeled Impact During Commissioning

Operating Mode	NO2 1-hr avg	CO 1-hr avg	CO 8-hr avg	PM10 24-hr avg
Test run and tuning	222.3	1,025	435.9	13.8
Alignment	233.3	1,247	266.2	3.7
SCR Tuning on liquid fuel	177.1	176.1	74.8	13.7

## Emissions of Toxics

**Table 6 – Toxics Emission Rates**

**TOXICS - emission rates used for HRA**

Natural Gas Mode							
	Natural Gas		Diesel Pilot		Gas + Diesel <sup>e)</sup>		
	lb/MMscf <sup>a</sup>	lb/hr <sup>b</sup>	lb/Mgal <sup>c</sup>	lb/hr <sup>d</sup>	max hourly g/s	annual avg (g/s/engine)	g/s for 10 engines
Acetaldehyde	5.29E-01	7.46E-02	3.47E-03	2.03E-08	9.393E-03	6.91E-04	<b>6.91E-03</b>
Acrolein	5.90E-02	8.31E-03	1.07E-03	6.25E-09	1.048E-03	7.71E-05	<b>7.71E-04</b>
Ammonia					2.659E-01	8.57E-01	<b>1.70E-01</b>
Benzene	2.18E-01	3.07E-02	1.01E-01	5.90E-07	3.871E-03	2.85E-04	<b>2.85E-03</b>
1,3 Butadiene	3.67E-01	5.17E-02	0.00E+00	0.00E+00	6.517E-03	4.79E-04	<b>4.79E-03</b>
Ethylbenzene	7.11E-02	1.00E-02	0.00E+00	0.00E+00	1.262E-03	9.29E-05	<b>9.29E-04</b>
Formaldehyde	2.36E+00	3.33E-01	1.32E-02	7.71E-08	4.191E-02	3.08E-03	<b>3.08E-02</b>
Hexane	1.13E+00	1.59E-01	0.00E+00	0.00E+00	2.006E-02	1.48E-03	<b>1.48E-02</b>
Napthalene	2.51E-02	3.54E-03	1.63E-02	9.52E-08	4.457E-04	3.28E-05	<b>3.28E-04</b>
<b>PAHs</b>							
Anthracene	1.19E-04	1.68E-05	1.79E-04	1.05E-09	2.113E-06	1.55E-07	<b>1.55E-06</b>
Benzo(a)anthracene	5.88E-05	8.29E-06	5.03E-05	2.94E-10	1.044E-06	7.68E-08	<b>7.68E-07</b>
Benzo(a)pyrene	2.70E-06	3.81E-07	1.81E-05	1.06E-10	4.796E-08	3.53E-09	<b>3.53E-08</b>
Benzo(b)fluoranthene	4.09E-05	5.76E-06	7.96E-05	4.65E-10	7.263E-07	5.34E-08	<b>5.34E-07</b>
Benzo(k)fluoranthene	7.83E-06	1.10E-06	1.56E-05	9.12E-11	1.390E-07	1.02E-08	<b>1.02E-07</b>
Chrysene	1.43E-05	2.02E-06	1.06E-04	6.19E-10	2.540E-07	1.87E-08	<b>1.87E-07</b>
Dibenz(a,h)anthracene	2.70E-06	3.81E-07	2.43E-05	1.42E-10	4.796E-08	3.53E-09	<b>3.53E-08</b>
Indeno(1,2,3-cd)pyrene	7.17E-06	1.01E-06	2.89E-05	1.69E-10	1.273E-07	9.37E-09	<b>9.37E-08</b>
Propylene	5.38E+00	7.58E-01	3.85E-01	2.25E-06	9.553E-02	7.03E-03	<b>7.03E-02</b>
Toluene	2.39E-01	3.37E-02	3.74E-02	2.19E-07	4.244E-03	3.12E-04	<b>3.12E-03</b>
Xylene	6.46E-01	9.10E-02	2.68E-02	1.57E-07	1.147E-02	8.44E-04	<b>8.44E-03</b>

a - Emission factors from OEHHAs CATEF Natural Gas ICE, SCC 20200202 (4S/Lean burn > 650 hp, no pollution control device), Mean Values (options are Max, Mean and Median), except Formaldehyde and Hexane

Natural gas formaldehyde emission rate provided by vendor - no test data available

Natural gas hexane emission rate is from AP42; not listed in CATEF

b - based on 6147 hr/yr, 143.9 MMBtu/hr, and 1021.1 Btu/scf

c - Emission factors from OEHHAs CATEF Diesel ICE, SCC 20200102 (lean burn, no pollution control device, industrial engine), Mean values

d - based on 0.8 MMBtu/hr, 136903 Btu/gal diesel

e - based on 6447 hours/yr

Toxic emission rates from the Wärtsilä engines, when running on diesel, are quantified as Diesel Particulate Matter (DPM). The same is true for the Black-start Generator and the Fire Pump.

DPM consists solely of filterable particulate and does not include the condensable particulate matter.



## Diesel Particulate Emissions

**Table 6.1 Diesel Particulate Emissions per Engine**

	Emission Rate (g/bhp-hr)	Horsepower	lb/hr	Max g/s	Hours/yr <sup>a</sup>	Tons/yr	g/s
Wärtsilä	0.11	22931	5.560962	7.01E-01	100	2.8E-01	8.00E-03
Black-start Generator <sup>b</sup>		469	0.05	6.30E-03	50	1.25E-03	3.60E-05
Fire Pump <sup>b</sup>		210	0.06	7.56E-03	50	1.50E-03	4.31E-05

a - hours used for HRA submitted with the AFC; a subsequent HRA calculation was submitted upon request, showing the risk from operating the Wärtsilä diesel engines at 100 hr/yr/engine on secondary diesel fuel, with an annual emission rate of 2.78 tons for all 10 engines

b - lb/hr emission rates as submitted by applicant.

Both the CARB Stationary Diesel Internal Combustion Engine Airborne Toxic Control Measure (CARB Diesel ATCM) and the National Emission Standards for Hazardous Air Pollutants (NESHAP) Sub Part III are applicable to this project and both have combustion efficiency standards expressed in grams per brake horsepower per hour units (g/bhp-hr). The permit will be conditioned so as to limit emissions of Diesel particulate Matter (DPM) to no more than 5.56 lbs/hr per engine and 0.11 g/bhp-hr. Compliance shall be determined via performance of source testing in accordance with CARB Method 5 utilizing the mass value obtained from the “front half” – filterable portion of the catch only.

The operating hours used in the dispersion modeling and health risk assessment to estimate maximum potential impacts from the proposed project, tabulated by quarter, are found in Table 7 below. The permit will be conditioned so as to cap emissions to the levels identified through restrictions on how many hours equipment units are operated, what fuel mode they are operated in, and in what types of equipment can be operated simultaneously.

## Hourly Operational Limits

**Table 7 – Hourly Operational Limits**

	CUMULATIVE HOURS OF OPERATION <sup>a</sup>					Annual Average
	Daily	Quarter 1	Quarter 2	Quarter 3	Quarter 4	
<b>Wärtsilä Natural Gas</b>						
Base load	-	15,120	15,280	15,460	15,460	61,320
Startup	-	780	790	790	790	3,150
<b>Wärtsilä Diesel</b>						
Base load	210	13	13	12	12	50
Startup	30	12	12	13	13	50
<b>Emergency Generator</b>	1	12	12	13	13	50
<b>Fire Pump</b>	1	12	12	13	13	50

**Note:** a) The Wärtsilä hours are combined for all ten engines

AFC Table 8.1-17 indicates that only one of the two emergency units (black start generator and fire pump) will be started during the same hour. The permit will be conditioned so as to prohibit the startup of both emergency engines in the same 60-minute period, when started for testing and maintenance purposes. AFC Table 8.1-24 indicates that the black start generator’s hourly emissions are based on 45-minutes of operation in any 1 hour. The permit will be conditioned so as to prohibit the black start generator from operating more than 45 minutes in any 60-minute period.

Emissions from the proposed project, tabulated by quarter are found in Table 8 below.



## Quarterly Emission Rates

Table 8 – Quarterly Emission Rates

	MAXIMUM QUARTERLY EMISSIONS QUARTER 1																	
			NOX			CO			ROC			SOX			PM10/2.5			
	hr/day	hr/qtr <sup>a</sup>	lb/hr	lb/qtr	ton/qtr	lb/hr	lb/qtr	ton/qtr	lb/hr	lb/qtr	ton/qtr	lb/hr	lb/qtr	ton/qtr	lb/hr	lb/qtr	ton/qtr	
<b>Wärtsilä NG</b>																		
Base load * 10 engines	21	1512	3.13	47325.6	23.7	4.13	62445.6	31.2	5.10	77112	38.6	0.40	6048	3.0	3.6	54432	27.2	
Startup <sup>b</sup> * 10 engines	3	78	23.6	18408	9.2	24.07	18774.6	9.4	17.9	13962	7.0	0.40	312	0.2	3.6	2808	1.4	
<b>Wärtsilä Diesel</b>																		
Base load * 10 engines	21	13	19.92	2589.6	1.3	6.93	900.9	0.5	7.94	1032.2	0.5	0.219	28.47	0.0	7.56	982.8	0.5	
Startup <sup>b</sup> * 10 engines	3	12	164.0	19680	9.8	25.46	3055.2	1.5	17.2	2064	1.0	0.219	26.28	0.0	7.56	907.2	0.5	
<b>SUBTOTAL</b>				88003.2	44.0		85176.3	42.6		94170.2	47.1		6414.75	3.2		59130	29.6	
<b>Emergency Generator</b>	1	12	3.47	41.64	2.1E-02	0.63	7.56	3.8E-03	0.4	4.8	2.4E-03	0.0061	0.0732	3.7E-05	0.05	0.6	3.0E-04	
<b>Fire Pump</b>	1	12	2.27	27.24	1.4E-02	0.27	3.24	1.6E-03	0.23	2.76	1.4E-03	0.0026	0.0312	1.6E-05	0.06	0.72	3.6E-04	
<b>TOTAL</b>				88072.1	44.0		85187.1	42.6		94177.76	47.1		6414.85	3.2		59131.3	29.6	

Assumptions: All startups are diesel (worst case emissions)  
50 hr/yr testing & maintenance and 50 hrs base load for all diesel operations  
all diesel testing/maintenance covered under 3 hr/day startup  
90 days in quarter

a - provided by applicant (AFC Appendix Table 8.1A-6)

b - applicant proposes 830 lb/hr NOX limit during startup for all Wärtsilä engines combined

	MAXIMUM QUARTERLY EMISSIONS QUARTER 2																
			NOX			CO			ROC			SOX			PM10/2.5		
	hr/day	hr/qtr <sup>a</sup>	lb/hr	lb/qtr	ton/qtr	lb/hr	lb/qtr	ton/qtr	lb/hr	lb/qtr	ton/qtr	lb/hr	lb/qtr	ton/qtr	lb/hr	lb/qtr	ton/qtr
<b>Wärtsilä NG</b>																	
Base load * 10 engines	21	1528	3.13	47826.4	23.9	4.13	63106.4	31.6	5.10	77928	39.0	0.40	6112	3.1	3.6	55008	27.5
Startup <sup>b</sup> * 10 engines	3	79	23.6	18644	9.3	24.07	19015.3	9.5	17.9	14141	7.1	0.40	316	0.2	3.6	2844	1.4
<b>Wärtsilä Diesel</b>																	
Base load * 10 engines		13	19.92	2589.6	1.3	6.93	900.9	0.5	7.94	1032.2	0.5	0.219	28.47	0.0	7.56	982.8	0.5
Startup <sup>b</sup> * 10 engines	3	12	164.0	19680	9.8	25.46	3055.2	1.5	17.2	2064	1.0	0.219	26.28	0.0	7.56	907.2	0.5
<b>SUBTOTAL</b>				<b>88740</b>	<b>44.4</b>		<b>86077.8</b>	<b>43.0</b>		<b>95165.2</b>	<b>47.6</b>		<b>6482.75</b>	<b>3.2</b>		<b>59742</b>	<b>29.9</b>
<b>Emergency Generator</b>	1	12	3.47	41.64	2.1E-02	0.63	7.56	3.8E-03	0.4	4.8	2.4E-03	0.0050	0.06	3.0E-05	0.05	0.6	3.0E-04
<b>Fire Pump</b>	1	12	2.27	27.24	1.4E-02	0.27	3.24	1.6E-03	0.23	2.76	1.4E-03	0.0026	0.0312	1.6E-05	0.06	0.72	3.6E-04
<b>TOTAL</b>				<b>88808.9</b>	<b>44.4</b>		<b>86088.6</b>	<b>43.0</b>		<b>95172.76</b>	<b>47.6</b>		<b>6482.84</b>	<b>3.2</b>		<b>59743.3</b>	<b>29.9</b>

Assumptions: All startups are diesel (worst case emissions)  
 50 hr/yr testing & maintenance & 50 hrs base load for all diesel operations  
 all diesel testing/maintenance covered under 3 hr/day startup  
 90 days in quarter

a - provided by applicant (AFC Appendix Table 8.1A-6)

b - applicant proposes 830 lb/hr NOX limit during startup for all Wärtsilä engines combined

	MAXIMUM QUARTERLY EMISSIONS QUARTER 3																
			NOX			CO			ROC			SOX			PM10/2.5		
	hr/day	hr/qtr <sup>a</sup>	lb/hr	lb/qtr	ton/qtr	lb/hr	lb/qtr	ton/qtr	lb/hr	lb/qtr	ton/qtr	lb/hr	lb/qtr	ton/qtr	lb/hr	lb/qtr	ton/qtr
<b>Wärtsilä NG</b>																	
Base load * 10 engines	21	1546	3.13	48389.8	24.2	4.13	63849.8	31.9	5.10	78846	39.4	0.40	6184	3.1	3.6	55656	27.8
Startup <sup>b</sup> * 10 engines	3	79	23.6	18644	9.3	24.07	19015.3	9.5	17.9	14141	7.1	0.40	316	0.2	3.6	2844	1.4
<b>Wärtsilä Diesel</b>																	
Base load * 10 engines		12	19.92	2390.4	1.2	6.93	831.6	0.4	7.94	952.8	0.5	0.219	26.28	0.0	7.56	907.2	0.5
Startup <sup>b</sup> * 10 engines	3	13	164.0	21320	10.7	25.46	3309.8	1.7	17.2	2236	1.1	0.219	28.47	0.0	7.56	982.8	0.5
<b>SUBTOTAL</b>				<b>90744.2</b>	<b>45.4</b>		<b>87006.5</b>	<b>43.5</b>		<b>96175.8</b>	<b>48.1</b>		<b>6554.75</b>	<b>3.3</b>		<b>60390</b>	<b>30.2</b>
<b>Emergency Generator</b>	1	13	3.47	45.11	2.3E-02	0.63	8.19	4.1E-03	0.4	5.2	2.6E-03	0.0050	0.065	3.3E-05	0.05	0.65	3.3E-04
<b>Fire Pump</b>	1	13	2.27	29.51	1.5E-02	0.27	3.51	1.8E-03	0.23	2.99	1.5E-03	0.0026	0.0338	1.7E-05	0.06	0.78	3.9E-04
<b>TOTAL</b>				<b>90818.8</b>	<b>45.4</b>		<b>87018.2</b>	<b>43.5</b>		<b>96183.99</b>	<b>48.1</b>		<b>6554.849</b>	<b>3.3</b>		<b>60391.4</b>	<b>30.2</b>

Assumptions: All startups are diesel (worst case emissions)  
 50 hr/yr testing & maintenance and 50 hrs base load for all diesel operations  
 all diesel testing/maintenance covered under 3 hr/day startup  
 90 days in quarter

a - provided by applicant (AFC Appendix Table 8.1A-6)

b - applicant proposes 830 lb/hr NOX limit during startup for all Wärtsilä engines combined

MAXIMUM QUARTERLY EMISSIONS QUARTER 4																	
			NOX			CO			ROC			SOX			PM10/2.5		
	hr/day	hr/qtr <sup>a</sup>	lb/hr	lb/qtr	ton/qtr	lb/hr	lb/qtr	ton/qtr	lb/hr	lb/qtr	ton/qtr	lb/hr	lb/qtr	ton/qtr	lb/hr	lb/qtr	ton/qtr
<b>Wärtsilä NG</b>																	
Base load * 10 engines	21	1546	3.13	48389.8	24.2	4.13	63849.8	31.9	5.10	78846	39.4	0.40	6184	3.1	3.6	55656	27.8
Startup <sup>b</sup> * 10 engines	3	79	23.6	18644	9.3	24.07	19015.3	9.5	17.9	14141	7.1	0.40	316	0.2	3.6	2844	1.4
<b>Wärtsilä Diesel</b>																	
Base load * 10 engines		12	19.92	2390.4	1.2	6.93	831.6	0.4	7.94	952.8	0.5	0.219	26.28	0.0	7.56	907.2	0.5
Startup <sup>b</sup> * 10 engines	3	13	164.0	21320	10.7	25.46	3309.8	1.7	17.2	2236	1.1	0.219	28.47	0.0	7.56	982.8	0.5
<b>SUBTOTAL</b>				<b>90744.2</b>	<b>45.4</b>		<b>87006.5</b>	<b>43.5</b>		<b>96175.8</b>	<b>48.1</b>		<b>6554.75</b>	<b>3.3</b>		<b>60390</b>	<b>30.2</b>
<b>Emergency Generator</b>	1	13	3.47	45.11	2.3E-02	0.63	8.19	4.1E-03	0.4	5.2	2.6E-03	0.0050	0.065	3.3E-05	0.05	0.65	3.3E-04
<b>Fire Pump</b>	1	13	2.27	29.51	1.5E-02	0.27	3.51	1.8E-03	0.23	2.99	1.5E-03	0.0026	0.0338	1.7E-05	0.06	0.78	3.9E-04
<b>TOTAL</b>				<b>90818.8</b>	<b>45.4</b>		<b>87018.2</b>	<b>43.5</b>		<b>96183.99</b>	<b>48.1</b>		<b>6554.849</b>	<b>3.3</b>		<b>60391.4</b>	<b>30.2</b>

**Table 8.1 – Quarterly Emissions Summary**

QUARTERLY EMISSIONS SUMMARY			
tons/qtr			
	NOX	ROC	PM10/2.5
<b>Quarter 1</b>	44.0	47.1	29.6
<b>Quarter 2</b>	44.4	47.6	29.9
<b>Quarter 3</b>	45.4	48.1	30.2
<b>Quarter 4</b>	45.4	48.1	30.2
<b>Total</b>	179.3	190.9	119.8

## Annual Emission Rates

**Table 9 – Annual Emission Rates**

<b>MAXIMUM ANNUAL EMISSIONS</b>												
	<b>NOX</b>		<b>CO</b>		<b>ROC</b>		<b>SO2</b>		<b>PM10</b>		<b>NH3</b>	
	<b>lb/yr</b>	<b>ton/yr</b>	<b>lb/yr</b>	<b>ton/yr</b>	<b>lb/yr</b>	<b>ton/yr</b>	<b>lb/yr</b>	<b>ton/yr</b>	<b>lb/yr</b>	<b>ton/yr</b>	<b>lb/yr</b>	<b>ton/yr</b>
<b>Wärtsilä NG</b>												
Base load per engine	19,193.2	96.0	25,325.2	12.7	31,273.2	15.6	797.2	0.4	22,075.2	11.0	11,834.8	59.2
Startup per engine	7,434.0	37.2	7,582.1	3.8	5,638.5	2.8	41.0	0.0	1,134.0	0.6	608.0	3.0
Base load * 10 engines	191,931.6	96.0	253,251.6	126.6	312,732.0	156.4	7,971.6	4.0	220,752.0	110.4	118,347.6	591.7
Startup * 10 engines	74,340.0	37.2	75,820.5	37.9	56,385.0	28.2	409.5	0.2	11,340.0	5.7	6,079.5	30.4
<b>Wärtsilä Diesel</b>												
Base load per engine	996.0	0.5	346.5	0.2	397.0	0.2	11.0	0.0	378.0	0.2	105.5	0.1
Startup per engine	8,200.0	4.1	1,273.0	0.6	860.0	0.4	11.0	0.0	378.0	0.2	105.5	0.1
Base load * 10 engines	9,960.0	5.0	3,465.0	1.7	3,970.0	2.0	109.5	0.1	3,780.0	1.9	1,055.0	0.5
Startup * 10 engines	82,000.0	41.0	12,730.0	6.4	8,600.0	4.3	109.5	0.1	3,780.0	1.9	1,055.0	0.5
<b>SUBTOTAL</b>	<b>358,231.6</b>	<b>179.1</b>	<b>345,267.1</b>	<b>172.6</b>	<b>381,687.0</b>	<b>190.8</b>	<b>8,600.1</b>	<b>4.3</b>	<b>239,652.0</b>	<b>119.8</b>	<b>126,537.1</b>	<b>63.3</b>
<b>Black-Start Generator</b>	173.5	0.1	31.5	0.0	20.0	0.0	0.3	0.0	2.5	0.0	0.0	0.0
<b>Fire Pump</b>	113.5	0.1	13.5	0.0	11.5	0.0	0.1	0.0	3.0	0.0	0.0	0.0
<b>TOTAL</b>	<b>358,518.6</b>	<b>179.3</b>	<b>345,312.1</b>	<b>172.7</b>	<b>381,718.5</b>	<b>190.9</b>	<b>8,600.5</b>	<b>4.3</b>	<b>239,657.5</b>	<b>119.8</b>	<b>126,537.1</b>	<b>63.3</b>

based on 100 hr/yr/engine diesel firing total (5% capacity factor)  
 10 engines at 24 hr/day, 7 days/week  
 6,132 Wärtsilä engine hours at base load, natural gas firing (70% capacity factor)  
 315 hours of natural gas startup emissions  
 50 hours of diesel startup emissions  
 Black-Start Generator & Fire Pump = 50 hr/yr/engine

Emissions of NOx will be limited to a combined maximum of 392 lb/hr for all Wärtsilä engines. At a startup rate of 164 lb/hr during secondary diesel fuel startups, two diesel mode startups are possible in the same hour. The permit will be so conditioned as to limit startups to a maximum of 2 engines per 60 minute period.

Annual and quarterly emissions are based on 6,547 hours of operation per engine. Each engine may have up to 3 startups per day, but are limited to 365 hours per year of startup and shut-down activity, with 1 hour per event (AFC 8.1.2.3.3, pg 8.1-29, 30). The permit will be conditioned so as to limit each Wärtsilä engine to a maximum of 3 startups per 24-hour period.

## **Dispersion Model Emission Rates**

**Table 10 - DISPERSION MODEL EMISSION RATES**

The applicant identified a series of 10 equipment operating scenarios which could result in the maximum criteria pollutant emissions [AFC Appendix Table 8.1B-3]. A screening analysis was then performed in order to identify potential need for further evaluation. Compliance with the ambient air quality standards at the emission rates listed is shown in the tables below.

<b>1- HOUR AVERAGE – Diesel Mode (g/s)</b>					
	<b>NOX</b>	<b>CO</b>	<b>SO2</b>	<b>PM10</b>	<b>PM2.5</b>
<b>Wärtsilä</b>	2.504	0.871	2.764E-2	-	-
<b>Black-Start Generator</b>	-	-	-	-	-
<b>Fire Pump</b>	-	-	-	-	-

Basis: Scenario 5D as identified in AFC Appendix Table 8.1-B. Wärtsilä emission are the base load rate while in Diesel Mode. Since the black-start generator and the fire pump emissions were not modeled in this scenario, the permit will be conditioned so as to prohibit the operation of these two engines for testing and maintenance purposes while the Wärtsilä engines are operating on secondary diesel fuel.

<b>1-HOUR AVERAGE – Natural Gas Mode (g/s)</b>					
	<b>NOX</b>	<b>CO</b>	<b>SO2</b>	<b>PM10</b>	<b>PM2.5</b>
<b>Wärtsilä</b>	0.39437337	0.5203712	5.04E-02	-	-
<b>Black-Start Generator</b>	0.43721265	7.94E-02	7.69E-04	-	-
<b>Fire Pump</b>	0.28601519	3.40E-02	3.28E-04	-	-

Basis: Scenario 5G as identified in AFC Appendix Table 8.1-B. Wärtsilä emission rates are base load rates while in Natural Gas Mode.

<b>3-HOUR AVERAGE - Natural Gas Mode (g/s)</b>					
	<b>NOX</b>	<b>CO</b>	<b>SO2</b>	<b>PM10</b>	<b>PM2.5</b>
<b>Wärtsilä</b>	-	-	5.077E-02	-	-
<b>Black-Start Generator</b>	-	-	2.549E-04	-	-
<b>Fire Pump</b>	-	-	1.077E-04	-	-

Basis: Scenario 5G as identified in AFC Appendix Table 8.1-B. Wärtsilä emission rates are base load rates while in Natural Gas Mode.

<b>8-HOUR AVERAGE - Diesel Mode (g/s)</b>					
	<b>NOX</b>	<b>CO</b>	<b>SO2</b>	<b>PM10</b>	<b>PM2.5</b>
<b>Wärtsilä</b>	-	1.165	-	-	-
<b>Black-Start Generator</b>	-	1.026E-02	-	-	-
<b>Fire Pump</b>	-	4.302E-03	-	-	-

Basis: Scenario 5D as identified in AFC Appendix Table 8.1-B. Wärtsilä emissions are 7 hours at the base load rate and 1 one Startup Period while in Diesel Mode. Even though the black-start generator and the fire pump emissions were modeled in this scenario, the permit will be conditioned so as to prohibit the operation of these two engines for testing and maintenance purposes while the Wärtsilä engines are operating on secondary diesel fuel.

24-HOUR AVERAGE - Natural Gas Mode (g/s)					
	NOX	CO	SO2	PM10	PM2.5
<b>Wärtsilä</b>	-	-	-	4.536E-01	4.536E-01
<b>Black-Start Generator</b>	-	-	-	2.769E-04	2.769E-04
<b>Fire Pump</b>	-	-	-	3.403E-04	3.403E-04

Basis: Scenario 4G as identified in AFC Appendix Table 8.1-B. Wärtsilä emission rates are 21 hours at base load rates and 3 Startup Periods while in Natural Gas Mode.

24-HOUR AVERAGE – Diesel Mode (g/s)					
	NOX	CO	SO2	PM10	PM2.5
<b>Wärtsilä</b>	-	-	-	0.4818	0.4818
<b>Black-Start Generator</b>	-	-	-	-	-
<b>Fire Pump</b>	-	-	-	-	-

Basis: Scenario 4D as identified in AFC Appendix Table 8.1-B. Wärtsilä emission are the base load rate while in Diesel Mode. Since the black-start generator and the fire pump emissions were not modeled in this scenario, the permit will be conditioned so as to prohibit the operation of these two engines for testing and maintenance purposes while the Wärtsilä engines are operating on secondary diesel fuel.

24-HOUR AVERAGE - Natural Gas Mode (g/s)					
	NOX	CO	SO2	PM10	PM2.5
<b>Wärtsilä</b>	-	-	5.077E-02	-	-
<b>Black-Start Generator</b>	-	-	3.186E-05	-	-
<b>Fire Pump</b>	-	-	1.346E-05	-	-

Basis: Scenario 5G as identified in AFC Appendix Table 8.1-B. Wärtsilä emission rates are base load rates while in Natural Gas Mode.

ANNUAL AVERAGE – Modes Combined (g/s)					
	NOX	CO	SO2	PM10	PM2.5
<b>Wärtsilä (per engine)</b>	5.010E-01	-	1.260E-02	3.393E-01	3.393E-01
<b>Black-Start Generator</b>	2.581E-03	-	4.365E-06	3.794E-04	3.794E-04
<b>Fire Pump</b>	1.631E-03	-	1.844E-06	4.661E-04	4.661E-04

Basis: Scenario 1G as identified in AFC Appendix Table 8.1-B. Wärtsilä emission rates are based on: 1)10 engines at 24 hr/day, 7 days/week; 2) 6,132 hours at base load, natural gas firing (70% capacity factor); 3) 315 hours of natural gas startup emissions; 4) 50 hours of diesel startup emissions; 5) 50 hr/yr/engine diesel firing; and 6) Black-Start Generator & Fire Pump = 50 hr/yr/engine.

**Calculation of BACT Triggers** (NCUAQMD Rule 101 & Rule 110):

The HBRP meets the local and federal definition of a reconstructed source (NCUAQMD Regulation 1, Rule 110 §4.22; 40 CFR 60.15). According to Rule 110 Section 4.15, a reconstructed source shall be treated as a new source rather than a modified source; therefore the historical potential to emit is zero.

**Table 12 - Each Wärtsilä Engine (uncontrolled)**

Pollutant	Max Daily (lb/day)	BACT Trigger Levels (lb/day)	Max Annual (ton/yr)	BACT Trigger Levels (ton/yr)	Is BACT Required?
NOX	3,561.0	>50.0	3,184	≥ 40	Yes
CO	2,456.0	>500.0	3,511.7	≥ 100	Yes
ROC	782.6	>50.0	1,053.9	≥ 40	Yes
SOX	9.1	>80.0	12.8975.0	≥ 40	No
PM10/2.5	135.3	>80.0	158.2	≥ 15	Yes

Uncontrolled emissions are based on data provided by the applicant. The worst case operating scenario was selected for each pollutant. Emission rates reflect 50 hours per year per engine of diesel fuel firing for maintenance & testing purposes.

**Table 13 - Emergency Black-Start Generator BACT Determination**

Pollutant	Max Daily (lb/day)	BACT Trigger Levels (lb/day)	Max Annual (ton/yr)	BACT Trigger Levels (ton/yr)	Is BACT Required?
NOX	3.6	>50.0	0.1	≥ 40	No
CO	0.65	>500.0	0.01	≥ 100	No
ROC	0.41	>50.0	0.001	≥ 40	No
SOX	0.006	>80.0	0.0001	≥ 40	No
PM10/2.5	0.05	>80.0	0.001	≥10	No

Reflects 50 hr/yr testing and maintenance; does not include hours of operation during emergencies.

**Table 14 - Emergency Fire Pump Generator BACT Determination**

Pollutant	Max Daily (lb/day)	BACT Trigger Levels (lb/day)	Max Annual (ton/yr)	BACT Trigger Levels (ton/yr)	Is BACT Required?
NOX	2.3	>50.0	0.06	≥ 40	No
CO	0.3	>500.0	0.008	≥ 100	No
ROC	0.2	>50.0	0.005	≥ 40	No
SOX	0.003	>80.0	7.5 E-05	≥ 40	No
PM10/2.5	0.06	>80.0	0.0015	≥10	No

Reflects 50 hr/yr testing and maintenance; does not include hours of operation during emergencies.



**Calculation of Offset Trigger**

Calculation of offset trigger for NO<sub>x</sub>, ROC, SO<sub>2</sub> and PM<sub>10/2.5</sub> (Rule 110, Section 5.2.1): Annual emissions depicted below reflect the worst case scenario, not including operations under natural gas curtailment.

**Table 15 – Calculation of Offset Trigger**

<b>CALCULATION OF OFFSET TRIGGER FOR NOX, ROC AND PM10/2.5 (tons/yr)</b>				
	<b>NO<sub>x</sub></b>	<b>ROC</b>	<b>SO<sub>2</sub></b>	<b>PM<sub>10</sub></b>
<b>Facility Wide Emissions</b>	179.3	190.9	4.3	119.8
<b>Offset Trigger</b>	≥ 25	≥ 25	≥ 25	≥ 25

**4. Calculation of emission offsets for NOX, ROC, SOX and PM10/2.5 (Section 415 and 416):**

**NO<sub>x</sub>:**

Since the cumulative emissions for the HBRP is in excess of the 25 tons/year offset trigger limit, emission offsets will be required for NO<sub>x</sub>.

**ROC:**

Since the cumulative emissions for the HBRP is in excess of the 25 tons/year offset trigger limit, emission offsets will be required for ROC.

**SO<sub>2</sub>:**

Since the cumulative emissions for the HBRP is less than the 25 tons/year offset trigger limit, emission offsets will not be required for SO<sub>x</sub>.

**PM<sub>10</sub> and PM<sub>2.5</sub>:**

Since the cumulative emissions for the HBRP is in excess of the 25 tons/year offset trigger limit, emission offsets will be required for PM<sub>10</sub> and PM<sub>2.5</sub>.

## **COMPLIANCE WITH RULES AND REGULATIONS**

### **California Health & Safety Code Section 42301.6:**

The HBRP will be constructed on a parcel of land which is in the vicinity of the South Bay Elementary School. The minimum distance between the property boundaries of the facility and of the elementary school was determined to be approximately 600 feet. The minimum distance between an HBRP project emission point (stack) and the property boundary of the elementary school is approximately 1650 feet. The District has determined the following for the purpose of determining compliance with CH&SC § 42301.6:

- The new sources (emission points) created as a result of the project, are the Wärtsilä engine exhaust stacks;
- The Wärtsilä engine exhaust stacks will be located greater than 1000 feet from the parcel boundary of real property owned or under the control of the South Bay Elementary School; and
- The Wärtsilä engine exhaust stacks will be located greater than 1320 feet (1/4 mile) from the parcel boundary of real property owned or under the control of the South Bay Elementary School.

Accordingly, the District has determined that the public noticing requirements of CH&SC §42301.6 do not apply to this project. It should be noted that this project has undergone extensive review by multiple public agencies, and that the products of the reviews have been made available to the public at numerous public workshops.

### **New Source Review & Prevention of Significant Deterioration**

#### **Offsets Requirements (NCUAQMD Rule 110, Sections 1.2 & 5.2)**

*NCUAQMD Regulation I, Rule 110, Section 1.2: No net increase in emissions...from new or modified stationary sources which emit, or have the potential to emit, 25 tons per year or more of any non-attainment pollutant or its precursors.*

The NCUAQMD is classified as non-attainment for the state PM<sub>10</sub> standard. The precursors to PM<sub>10</sub> include NO<sub>x</sub>, ROC, and SO<sub>2</sub>.

In addition to Regulation I, Rule 110, the NCUAQMD has a SIP-approved rule, and therefore permitting authority for federal New Source Review (NSR) and Prevention of Significant Deterioration (PSD). The NCUAQMD is in attainment of the federal Ambient Air Quality Standards. Consequently, PSD review is required for the proposed project. The applicant has proposed offsets for the above pollutants as described in Table 16 below.

The protocol used to determine HBRP emissions subject to offsets is as follows:

1. Determine if source is “new” or is a modification of an “existing” source.
2. Consult Table 8.1 Quarterly Emissions to identify the maximum emissions authorized.
3. Calculate net emission change and apply any credit according to Rule 110 §5.2.
4. If credit is available, 25 tpy / 4 quarters = 6.25 tons is then subtracted from each quarter.
5. Apply offset reductions after application of distance factor adjustment.
6. Apply onsite inter-pollutant reduction after application of adjustment factor.

The District has determined that the two years preceding the date of application to be representative of actual operations (October 2004 through September 2006) [AFC Table 8.1A-9] The applicant has identified Emission Reduction Certificate 07-098-12 as the source of offset ERCs. The permit will be conditioned to require the surrender of Emission Reduction Certificate 07-098-12 prior to the commencement of the Commissioning Period of reciprocating engines S-1 through S-10. In order to be considered an Actual Emission Reduction pursuant to Rule 110 §6, the permit will be conditioned to require the permanent shutdown of the existing facility.

**Table 16 – Offset Package**

NO <sub>x</sub>	Tons				
	Q1	Q2	Q3	Q4	Total
HBRP Project Emissions	44.0	44.4	45.4	45.4	179.3
Emissions Not Subject to Offset	6.25	6.25	6.25	6.25	25.0
Credits Available (closure of existing facility)	192.2	212.2	220.5	267.6	892.5
Onsite NO <sub>x</sub> Reductions Used	37.8	38.2	39.2	39.2	154.3
Surplus Reduction Credits Available	154.4	174.0	181.3	228.4	738.2

ROC	Tons				
	Q1	Q2	Q3	Q4	Total
HBRP Emissions Subject to Offsets	47.1	47.6	48.1	48.1	190.9
Emissions Not Subject to Offset	6.25	6.25	6.25	6.25	25.0
Onsite ROC:ROC offsets(closure of existing facility)	5.3	5.4	6.1	6.6	23.4
Offsite ROC:ROC offsets (ERC Certificate #07-098-12)	0.41	0.39	0.39	0.39	1.6
Onsite NO <sub>x</sub> :ROC offsets	35.1	35.1	34.9	34.4	139.5
Balance	0	0	0	0	

Onsite NO <sub>x</sub> :ROC Ratio 1:1(Used)	35.1	35.1	34.9	34.4
Surplus NO <sub>x</sub> Credits Remaining	119.3	138.9	146.4	194.0

PM <sub>10</sub>	Tons				
	Q1	Q2	Q3	Q4	Total
HBRP Emissions Subject to Offsets	29.6	29.9	30.2	30.2	119.9
Emissions Not Subject to Offset	0	0	0	0	0
Onsite PM:PM offsets	4.7	7.1	6.4	6.7	24.9
Offsite PM:PM2.5 offsets (ERC Certificate #07-098-12)	1.6	1.6	1.6	1.6	6.4
Onsite NOx:PM2.5 offsets	23.3	14.7	15.8	15.5	69.3
Balance	0	0	0	0	

Onsite NOx:PM2.5 Ratio 3.58:1 (Used)	83.414	52.626	56.56	55.49
Surplus NOx Credits Remaining	35.9	86.3	89.9	138.6

#### ASSUMPTIONS

Onsite reductions are result of planned decommissioning of existing power plant  
 Existing power plant = 2 natural gas boilers & 2 diesel turbine peakers, all uncontrolled  
 allowed 25 tons per year emissions, as source meets definitions of "new"

all PM is PM2.5

Offset ratios

NOX:NOX 1:1  
 NOX:ROC 1:1  
 NOX:PM2.5 3.58:1

Offsite Adjustment Factor 1.5:1

#### **Best Available Control Technology (BACT)** (NCUAQMD Rule 110 §5.1)

Regulation I, Rule 110.5.1 requires that the applicant apply BACT to any new emissions unit which results in a potential to emit for the emissions unit which exceeds the thresholds set forth in NCUAQMD Rule 110 §5.1. Thus, the application of BACT to reciprocating engines S-1 through S-10 is required for NOx, CO, SOx, and PM<sub>10</sub> (Tables 12 through 14).

Regulation 110 §4.5 defines BACT as the more stringent of:

- a. The most effective emission control device, emission limit, or technique which has been required or used for the type of equipment comprising such emissions unit unless the applicant demonstrates to the satisfaction of the APCO that such limitations are not achievable; or
- b. Any other emission control device or technique, alternative basic equipment, different fuel or process, determined to be technologically feasible and cost-effective by the APCO.

The applicant provided BACT analyses for NOx, ROC, CO, and PM<sub>10</sub>. An evaluation of emissions control requirements was completed through a "top-down" BACT determination. The top-down approach to the BACT review process involved identifying all demonstrated and potentially applicable control technology alternatives. After broadly identifying potential control technology alternatives, the District independently

evaluated the information submitted and eliminated control alternatives that are not technically feasible because the alternative was either not available or not applicable.

The proposed project consists of engines of a size and fuel firing technologies that are not directly comparable to other permitted emission units in the state of California. During the regulatory evaluation of the proposed project, a number of internal combustion engine units were considered. The in-state units evaluated were all single fuel engines, either diesel fuel fired or natural gas fired. Two out-of-state dual fuel plants were reviewed; one is located in Denver, CO and the other is in Chambersburg, PA. The out-of-state engines do not run on ultralow sulfur diesel. The engines in Colorado are 10% diesel fuel injection, whereas the proposed Wärtsilä engines use 0.7% diesel fuel injection. Additionally, a natural gas Wärtsilä engine power plant, located in Red Bluff, CA, was evaluated.

### ***Nitrogen Oxides (NO<sub>x</sub>)***

NO<sub>x</sub> is formed during the combustion of fossil fuels and is generally classified as either thermal NO<sub>x</sub> or fuel NO<sub>x</sub>. Thermal NO<sub>x</sub> is formed when elemental nitrogen reacts with oxygen in the combustion air. The rate of formation of thermal NO<sub>x</sub> is a function of residence time, temperature and free oxygen. Fuel NO<sub>x</sub> is generated when nitrogen contained in the fuel itself is oxidized. The rate of formation of fuel NO<sub>x</sub> is primarily a function of fuel-bound nitrogen content of the fuel, but is also affected by fuel air mixing.

NO<sub>x</sub> emissions can be reduced using three different strategies: controlling fuel nitrogen, using combustion controls, and exhaust gas treatment.

Emissions from fuel-bound nitrogen can be reduced by restricting the type of fuel burned and the nitrogen content of the fuel. Natural gas typically has no fuel-bound nitrogen. CARB ultra low sulfur diesel fuel is a low-nitrogen fuel. Diesel fuel emulsions are also known to reduce NO<sub>x</sub> emissions.

Combustion control options include after cooling, electronic fuel injection timing retard, exhaust gas recirculation, pre-chamber combustion ignition (clean burn combustion or pre-stratified charge combustion), turbo charging, water/steam injection and air-to-fuel ratio adjustment (lean burn/rich burn combustion).

Exhaust gas treatments include non-selective catalytic reduction, selective catalytic reduction and selective non-catalytic reduction.

### **A) Fuel restrictions**

The applicant proposes to use utility-grade natural gas as the primary fuel and CARB ultra-low sulfur diesel as a back-up fuel, for periods of natural gas curtailment and emergency operations.

## **B) Combustion Controls**

After Cooling: After cooling can result in NO<sub>x</sub> reductions from 3% to 35%. After cooling is technically feasible. Accordingly, the Wärtsilä engines will be so configured.

Exhaust Gas Recirculation (EGR): The applicant states that EGR would result in increased fouling of the air intake systems, combustion chamber deposits, and engine wear rates due to the chemical and physical properties of the exhaust gas. Additionally, this control technique is not commercially available from manufacturers of stationary internal combustion engines.

According to the 1997 publication by the Manufacturers of Emission Controls Association (MECA), *Emission Control Technology for Stationary Internal Combustion Engines*, “employing EGR to diesel engines introduces abrasive diesel particulate into the air intake which could result in increased engine wear and fouling. Using EGR after a diesel particulate filter would supply clean EGR and effectively eliminate this concern.”

The New Jersey *State of the Art Manual for Reciprocating Internal Combustion Engines*, 2003, states that EGR results in a 48% to 80% reduction in NO<sub>x</sub> emissions in stationary diesel engines.

According to a 2005 presentation by Caterpillar, Inc., “Concerns with EGR systems include how suppressing combustion by limiting oxygen concentrations affects engine performance and fuel efficiency, and whether combustion products in exhaust gases affect operation/maintenance costs and the service life of components. In some markets, such as standby power generation, these issues may not be critical.”

Independent research confirmed that EGR is not commonly used on stationary internal combustion engines; however, with the use of diesel particulate filters and ultra-low sulfur diesel, low-pressure EGR technology is being developed that could reduce NO<sub>x</sub> emissions by up to 80%, according to MECA testimony to the EPA, 2005.

Because the use of diesel particulate filters has been deemed technically infeasible for this project, in turn, the use of EGR is also not feasible.

Pre-chamber combustion: In pre-chamber combustion, fuel is delivered into a chamber off the combustion chamber, the “pre-chamber”, where combustion begins and then spreads into the main chamber. This is also known as indirect injection. The pre-chamber is carefully designed to ensure adequate mixing of the atomized fuel with the compression-heated air. The addition of a pre-chamber can increase heat loss to the cooling system and subsequently lower engine efficiency. Early diesel engines often used indirect injection. According to a major manufacturer of stationary diesel engines, indirect injection (IDI) fuel systems are available for diesel engines. Pre-chamber combustion can reduce NO<sub>x</sub> emissions by 80%.

The applicant states that pre-chamber combustion is technically infeasible because it cannot be used in conjunction with diesel fuel firing. An independent review found no evidence to the contrary.

Rich burn combustion: EPA estimates that rich burn combustion can reduce NO<sub>x</sub> by 90% to 98%. According to the applicant, “the ability to fire on gas or oil is a project requirement. There are no dual-fuel rich-burn engines available.” An independent review found no evidence to the contrary.

Water/steam injection: According to the applicant, steam injection techniques applicable to boilers and turbines do in fact reduce peak combustion temperatures, and for these applications do realize a decrease in NO<sub>x</sub> emissions. However, water or steam would corrode the interior of internal combustion engines and downstream components, thereby increasing engine wear. Therefore, these techniques are considered to be technically infeasible for this application. A Wärtsilä publication indicates that water injection is a valid method of NO<sub>x</sub> control “only on liquid-fuel-fired diesel engines.” Water/steam injection can reduce NO<sub>x</sub> emissions by 50% to 60%.

Due to the dual fuel capability and the configuration of the proposed engines, water/steam injection is determined to be technically infeasible.

Lean combustion: Lean combustion decreases the fuel/air ratio in the zones where NO<sub>x</sub> is formed. Thus, the peak temperature is lower and therefore thermal NO<sub>x</sub> formation is suppressed. The applicant has selected this technology for NO<sub>x</sub> reduction.

### **C. Exhaust Gas Treatment**

Non-Selective Catalytic Reduction (NSCR): This technology uses three-way catalysts to promote the reduction of NO<sub>x</sub> to nitrogen and water. CO and hydrocarbons are simultaneously oxidized to carbon dioxide and water. NSCR is applicable only to rich burn engines and is therefore not technically feasible for the proposed lean burn engines.

Selective Non-Catalytic Reduction (SNCR): SNCR is applicable to both lean burn natural gas and diesel engines. SNCR involves injecting ammonia or urea into regions of the exhaust with temperatures greater than 1400 – 1500 degrees Fahrenheit. The nitrogen oxides in the exhaust are reduced to nitrogen and water vapor. Additional fuel is required to heat the engine exhaust to the correct operating temperature. Heat recovery from the engine exhaust can limit the additional fuel requirement and concurrent additional emissions from heating exhaust gases. Ten parts per million ammonia (slip) is considered reasonable for SNCR. Temperature is the operational parameter affecting the reaction - as well as degree of contaminant mixing with reagent and residence time. Additional control of particulate matter (up to 85% diesel particulate matter), volatile organic compounds (up to 90 percent) and carbon monoxide (up to 70 percent) may be realized by the afterburning effect of this technology.

Given that the Wärtsilä engine design exhaust temperature is rated at 728 degrees Fahrenheit, this technology would not be technically feasible.

Selective Catalytic Reduction (SCR): SCR is a process that involves post-combustion removal of NO<sub>x</sub> from exhaust gas with a catalytic reactor. In the SCR process, ammonia injected into the exhaust gas reacts with nitrogen oxides and oxygen to form nitrogen and water. The reactions take place on the surface of a catalyst. The function of the

catalyst is to effectively lower the activation energy of the NO<sub>x</sub> decomposition reaction. Technical factors related to this technology include the catalyst reactor design, optimum operating temperature, sulfur content of the fuel, catalyst de-activation due to aging or poisoning, ammonia slip emissions, and design of the ammonia injection system.

The applicant proposes to use SCR for NO<sub>x</sub> emissions control. The applicant provided the following information regarding the SCR system: "The SCR equipment will include a reactor chamber, catalyst modules, ammonia storage system, ammonia injection and mixing system and monitoring equipment and sensors."

The SCR process is subject to catalyst deactivation over time. Catalyst deactivation occurs through two primary mechanisms: physical deactivation and chemical poisoning. Physical deactivation is generally the result either of prolonged exposure to excessive temperatures or masking of the catalyst due to entrainment of particulate from ambient air or internal contaminants. Chemical poisoning is caused by the irreversible reaction of the catalyst with a contaminant in the gas stream and is a permanent condition. Catalyst suppliers typically only guarantee a limited lifetime to very low emission level, high performance catalyst systems. The permit will be conditioned so as to require the applicant to prepare an inspection and maintenance plan wherein replacement intervals for equipment are identified.

SCR manufacturers typically estimate 10 ppmvd of un-reacted ammonia emissions (ammonia slip) when making guarantees at very high efficiency levels. To achieve high NO<sub>x</sub> reduction rates, SCR vendors suggest a higher ammonia injection rate than stoichiometrically required, which conversely results in ammonia slip. Thus, an emissions trade-off between NO<sub>x</sub> and ammonia may occur in high NO<sub>x</sub> reduction applications.

The potential environmental impacts associated with the use of SCR include:

- i. Un-reacted ammonia would be emitted to the atmosphere (ammonia slip).
- ii. Ammonium particulate may be formed and potentially clog the catalyst.
- iii. Safety issues and Risk Management Planning may be required relative to the transportation, handling, and storage of ammonia.

According to the 1997 publication by the Manufacturers of Emission Controls Association (MECA), *Emission Control Technology for Stationary Internal Combustion Engines*, SCR technologies can provide greater than 90% reduction in NO<sub>x</sub>.

The following information sources were consulted to identify possible NO<sub>x</sub> BACT limits for similar sizes and types of equipment:

1. CARB "Guidance for the Permitting of Electrical Generation Technologies"
2. NEO California Power LLC, Red Bluff, Tehama County Air Pollution Control District 2006 Source Test of natural gas-fired Wärtsilä engines at average



operating rate of 2.80 MW

3. Chambersburg, PA Orchard Park Generating Station; Wärtsilä dual-fuel, 5.6 MW engines permitted October 28, 2004.
4. South Coast Air Quality Management District BACT Guidelines Manual
5. Bay Area Air Quality Management District BACT Guidelines
6. CARB RACT/BACT/LAER Clearinghouse
7. Colorado La Junta Municipal Utilities

NEO California Power

NO <sub>x</sub> (natural gas-fired reciprocating engines (3,871 bhp-hr) – achieved in practice)	Engine 11: 4.86 ppmvd @ 15% O <sub>2</sub> Engine 9: 3.83 ppmvd @ 15% O <sub>2</sub> No other engines were tested
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Bay Area Air Quality Management District BACT Guidelines

Natural Gas Lean Burn (NEO, Red Bluff; permitted limit)	0.07 g/bhp-hr (6 ppmvd @ 15% oxygen)
Diesel CI Engine >= 175 hp	107 ppmvd @ 15% O <sub>2</sub> (1.5 g/bhp-hr)

CARB “Guidance for Power Plant Siting and Best Available Control Technology”

NO <sub>x</sub> (natural gas-fired reciprocating engines)	9.0 ppmvd @ 15% O <sub>2</sub>
NO <sub>x</sub> (diesel-fired reciprocating engines)	No data available

South Coast Air Quality Management District BACT Guidelines Manual

Orange County Flood Control District – Natural Gas – 750 bhp	0.15 g/bhp-hr
Snow Summit – Diesel - 2,835 bhp with SCR	50 ppmvd @ 15% O <sub>2</sub> permit limit 45 ppmvd @ 15% O <sub>2</sub> achieved in practice

CARB RACT/BACT/LAER Clearinghouse

Natural Gas	1.5 g/bhp-hr
Diesel	4.17 g/bhp-hr

Orchard Park

Natural gas with diesel pilot injection	24 ppmv (4.5 lb/hr)
Diesel	130 ppmv (26.7 lb/hr)

La Junta

Natural gas with 10% diesel pilot injection	0.03 lb/MMBtu (2683 ppmvd @ 15% O <sub>2</sub> )
Diesel	3.4 lb/MMbtu (25 ppmvd @ 15% O <sub>2</sub> )

## **Eliminate Technically Infeasible Options**

Rich Burn Combustion  
Water Steam Injection  
Non-Selective Catalytic Reduction  
Selective Non-Catalytic Reduction

## **Remaining Technologies Ranked by % Control Efficiency**

Selective Catalytic Reduction (>90%)  
Exhaust Gas Recirculation (80%)  
Pre-Chamber Combustion (80%)  
Fuel Restrictions (35%)  
After Cooling  
Lean Burn Technology

## **Federal New Source Performance Standards (NSPS)**

On July 11, 2006 USEPA adopted NSPS Subpart IIII. When fired on natural gas, the Wärtsilä engines are pilot ignition engines, not compression ignition engines, and are therefore not subject to the NSPS. The NSPS specifies a NO<sub>x</sub> limit of 1.2 gm/hp-hr which is equivalent to 120 ppm. The proposed BACT limits are 6.0 ppm during Natural Gas mode and 35 ppm during Diesel Mode.

Through the application of selective catalytic reduction (SCR) and lean burn technology, the applicant proposes to meet the NO<sub>x</sub> concentration limit of 6.0 ppmvd @15% O<sub>2</sub> (0.06 g/bhp-hr) during natural gas operation. During diesel operation, the applicant proposed to meet a limit 35.0 ppmvd @ 15% O<sub>2</sub> (0.39 g/bhp-hr). The applicant expects to be able to achieve an emission control efficiency of 97.3% when operating on natural gas, and 96.4% when firing diesel fuel. The permit will be conditioned so as to require compliance with the concentrations listed above for the fuel modes identified. Control efficiency limits will only be required for CO reduction.

## **Carbon Monoxide (CO)**

### **A) Combustion Control**

Carbon monoxide is formed as a result of incomplete combustion of a hydrocarbon fuel. Control of CO is accomplished by providing adequate fuel residence time, excess oxygen and high temperature in the combustion chamber to ensure complete combustion. These control factors, however, also tend to result in increased emissions of NO<sub>x</sub>. Conversely, a low NO<sub>x</sub> emission rate achieved through combustion modification techniques can result in higher levels of CO formation. Thus, a compromise is established to achieve the lowest NO<sub>x</sub> formation rate possible while keeping CO emission rates at acceptable levels.

### **B) Exhaust Gas Treatment**

Oxidation Catalyst: CO emissions can also be controlled by exhaust gas treatment. According to MECA, oxidation catalysts have been used on off-road mobile source lean-burn engines for almost 30 years. In the U.S., over 500 stationary lean-burn IC engines have been outfitted with oxidation catalysts. Oxidation catalysts contain precious metals impregnated onto a high geometric surface area carrier and are placed in the

exhaust stream. With the use of oxidation catalyst, CO emissions can be reduced by up to 90%. The applicant proposes to install oxidation catalysts on all the Wärtsilä engines.

The following information sources were consulted to identify possible CO BACT limits for similar sizes and types of equipment:

1. CARB "Guidance for the Permitting of Electrical Generation Technologies"
2. NEO California Power LLC, Red Bluff, Tehama County Air Pollution Control District 2006 Source Test of natural gas-fired Wärtsilä engines at average operating rate of 2.80 MW
3. Chambersburg, PA Orchard Park Generating Station; Wärtsilä dual-fuel, 5.6 MW engines permitted October 28, 2004.
4. South Coast Air Quality Management District BACT Guidelines Manual
5. Bay Area Air Quality Management District BACT Guidelines
6. CARB RACT/BACT/LAER Clearinghouse
7. Colorado La Junta Municipal Utilities

NEO California Power

Natural gas-fired reciprocating engines (3,871 bhp-hr) achieved in practice	Engine 11: 5.45 ppmvd @ 15% O <sub>2</sub> (0.03 g/bhp-hr) Engine 9: 42.26 ppmvd @ 15% O <sub>2</sub> (0.20 g/bhp-hr) No other engines were tested
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South Coast Air Quality Management District BACT Guidelines Manual

Orange County Flood Control District – Natural Gas – 750 bhp	0.6 g/bhp-hr
Kings County – Diesel – 2848 bhp	.035 g/bhp-hr – 97% removal efficiency achieved
Snow Summit – Diesel - 2,835 bhp with SCR	89 ppmvd @ 15% O <sub>2</sub> permit limit 5 ppmvd @ 15% O <sub>2</sub> achieved

CARB RACT/BACT/LAER Clearinghouse

Natural Gas	0.6 g/bhp-hr
Diesel	89 ppmvd @ 15% O <sub>2</sub>

Bay Area Air Quality Management District BACT Guidelines

Natural Gas Lean Burn (NEO, Red Bluff; permitted limit)	12 ppmvd @ 15% oxygen (0.10 g/bhp-hr)
Diesel CI Engine >= 175 hp	319 ppmvd @ 15% O <sub>2</sub> (2.75 g/bhp-hr)

CARB "Guidance for Power Plant Siting and Best Available Control Technology"

Natural gas-fired reciprocating engines	56 ppmvd @ 15% O <sub>2</sub> (0.6 g/bhp-hr)
Diesel-fired reciprocating engines	No data available

Orchard Park

Natural gas with diesel pilot injection	No data available
Diesel	1.5 g/bhp-hr

## **Eliminate Technically Infeasible Options**

None

## **Remaining Technologies Ranked by % Control Efficiency**

Oxidation Catalyst (90%)

Combustion Controls

## **Federal National Emission Standards for Hazardous Air Pollutants (NESHAP)**

The USEPA has adopted NESHAP Subpart ZZZZ which limits emissions of formaldehyde. When an oxidation catalyst is used to comply with the NESHAP, CO emissions must be reduced by 70%. Through the application of combustion controls and oxidation catalyst, the applicant proposes to meet a CO concentration limit of 13.0 ppmvd @ 15% O<sub>2</sub> (0.08 g/bhp-hr) during natural gas operation. During diesel operation, the applicant proposed to meet a limit of 20.0 ppmvd @ 15% O<sub>2</sub> (0.14 g/bhp-hr). The applicant expects to be able to achieve an emission control efficiency of 96.8% when operating on natural gas, and 88.9% when firing diesel fuel.

The applicant's proposed CO emission limits, based on vendor guarantee, are within range of the majority of the other emission units evaluated, with the diesel concentration of 13 ppmvd being one part per million greater than the Bay Area BACT limit of 12 and the NEO engine's best achieved of 5.45. The proposed limit of 0.08 g/bhp-hr is greater than the NEO achieved rate of 0.03. The diesel fuel emission limit of 20 ppmvd is greater than the Snow Summit achieved rate of 5 ppmvd; and the rate of 0.14 g/bhp-hr is greater than the King's County diesel engine BACT rate of 0.035.

## ***Reactive Organic Compounds (ROC)***

According to the US EPA, ROCs are discharged into the atmosphere from internal combustion engines when some of the fuel remains unburned or is only partially burned during the combustion process. Most ROC emissions result from fuel droplets that were transported or injected into the quench layer during combustion. This is the region immediately adjacent to the combustion chamber surfaces where heat transfer outward through the cylinder walls causes the mixture temperatures to be too low to support combustion. In the case of natural gas, some organics are carryover, un-reacted, trace constituents of the gas, while others may be pyrolysis products of the heavier hydrocarbon constituents.

ROC emissions can be controlled by combustion controls and exhaust gas treatment.

## **A) Combustion Control**

Combustion Control refers to controlling emissions of ROC through the design and operation of the engine in a manner so as to limit VOC formation. In general, a combustion control system seeks to maintain the proper conditions to ensure complete combustion. The applicant stated that combustion control will be optimized for NOX reduction, but they will additionally have the effect of reducing ROC emissions.

## B) Exhaust Gas Treatment

Oxidation catalysts generally are precious metal compounds that promote oxidation of CO and VOCs to CO<sub>2</sub> and H<sub>2</sub>O in the presence of excess O<sub>2</sub>. According to a report prepared for the EPA in 2002, CO and NMHC conversion levels of 98% to 99% are achievable. Methane conversion may approach 60 to 70%. The report also states that oxidation catalysts are now widely used with all types of engines, including diesel engines. They are being used increasingly with lean burn gas engines to reduce their relatively high CO and VOC emissions. The applicant will install oxidation catalysts on all the Wärtsilä engines.

The following information sources were consulted to identify possible ROC BACT limits for similar sizes and types of equipment:

1. CARB "Guidance for the Permitting of Electrical Generation Technologies"
2. NEO California Power LLC, Red Bluff, Tehama County Air Pollution Control District 2006 Source Test of natural gas-fired Wärtsilä engines at average operating rate of 2.80 MW
3. Chambersburg, PA Orchard Park Generating Station; Wärtsilä dual-fuel, 5.6 MW engines permitted October 28, 2004.
4. South Coast Air Quality Management District BACT Guidelines Manual
5. Bay Area Air Quality Management District BACT Guidelines
6. CARB RACT/BACT/LAER Clearinghouse
7. Colorado La Junta Municipal Utilities

### NEO California Power

NMOC (natural gas-fired reciprocating engines (3,871 bhp-hr) achieved in practice)	Engine 11: 7.49 ppmvd @ 15% O <sub>2</sub> (0.02 g/bhp-hr) Engine 9: 6.82 ppmvd @ 15% O <sub>2</sub> (0.02 g/bhp-hr) No other engines were tested
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### CARB "Guidance for Power plant Siting and Best Available Control Technology"

VOC (natural gas-fired reciprocating engines)	25 ppmvd @ 15% O <sub>2</sub> (0.15 g/bhp-hr)
VOC (diesel-fired reciprocating engines)	No data available

### Bay Area Air Quality Management District BACT Guidelines

Natural Gas Lean Burn (NEO, Red Bluff; permitted limit)	32 ppmvd @ 15% oxygen (0.15 g/bhp-hr)
Diesel CI Engine >= 175 hp	62 ppmvd @ 15% O <sub>2</sub> (0.30 g/bhp-hr) 309 ppmvd @ 15% O <sub>2</sub> (1.5 g/bhp-hr) achieved

### South Coast Air Quality Management District BACT Guidelines Manual

Orange County Flood Control District – Natural Gas – 750 bhp	0.15 g/bhp-hr
Kings County – Diesel – 2848 bhp	.0026 g/bhp-hr – 95% removal efficiency achieved

Snow Summit – Diesel - 2,835 bhp with SCR	39 ppmvd @ 15% O <sub>2</sub> (0.15 g/bhp-hr) permit limit 49 (NMHC) ppmvd @ 15% O <sub>2</sub> (0.21 g/bhp-hr) achieved 25% hydrocarbon removal guarantee

CARB RACT/BACT/LAER Clearinghouse

Natural Gas	0.15 g/bhp-hr
Diesel	39 ppmvd @ 15% O <sub>2</sub>

Orchard Park

Natural gas with diesel pilot injection	No data available
Diesel	0.75 g/bhp-hr

**Eliminate Technically Infeasible Options**

None

**Remaining Technologies**

Oxidation Catalyst  
 Combustion Controls

Through the application of combustion controls and oxidation catalyst, the applicant proposes to meet a ROC concentration limit of 28 ppmvd @15% O<sub>2</sub> (0.1 g/bhp-hr) during natural gas operation. During diesel operation, the applicant proposed to meet a limit of 40.0 ppmvd @ 15% O<sub>2</sub> (0.16 g/bhp-hr). The applicant expects to be able to achieve an emission control efficiency of 86.7% when operating on natural gas, and 77.8% when firing diesel fuel.

The applicant’s proposed VOC emission limits, based on vendor guarantee, are within range of the other emission units evaluated, with the diesel concentration of 40.0 ppmvd being one part per million greater than the CARB BACT limit of 39.

**Particulate Matter (PM)**

Particulate matter emissions from internal combustion engines are considered to be 2.5 microns or smaller in diameter (PM<sub>2.5</sub>). They are evaluated as PM which is directly emitted and as PM which occurs due to secondary formation with other compounds in the atmosphere. Natural gas combustion will comprise only a small fraction of the direct PM emissions; the majority of direct PM emissions being created by diesel pilot injection (during natural gas operation) and from firing solely on diesel during diesel mode. Conversely, the NO<sub>x</sub> generated during natural gas combustion will the majority of the PM created as a result of secondary formation of PM in the atmosphere.

The California Air Resources Board regulates diesel particulate matter (DPM) as a toxic air contaminant. DPM consists of the filterable portion of total particulate emitted from diesel combustion sources.

Particulate emissions from internal combustion engines can be controlled by exhaust gas treatment methods.

### **A) Diesel Particulate Filters (DPF)**

Historically, stationary diesel engines used for both primary and back-up power generation have been installed with DPF systems to control particulate emissions. Information on the application of DPFs to stationary diesel engines can be found in the California Air Resources Board staff report issued in September 2003 to support ARB's air toxic control measure aimed at reducing particulate emissions from these engines (ARB staff report available at: [www.arb.ca.gov/regact/statde/statde.htm](http://www.arb.ca.gov/regact/statde/statde.htm)). This report includes lists of DPF applications and reports on operating experience on stationary engines, for example, Caterpillar 3516 engines, rated in the 1490-2120 kW range. ARB did not identify operating experience with engines of the size range proposed for this project (approximately 16,000 kW); however, ARB did not indicate that the technology is not transferable to the larger engines.

DPFs can be passive or active. When ultra-low sulfur diesel fuel (<15 ppm sulfur) is used, precious metal catalyst-based diesel particulate filters (CB-DPFs) have demonstrated the capability to reduce PM emissions on a mass basis by up to 90 percent or more. CB-DPF technology has also demonstrated the capability to reduce a wide range of toxic hydrocarbon compounds by up to 80 percent or more. While developing the New Source Performance Standard for Compression Ignition engines, the EPA concluded that DPFs were not feasible for engines with a displacement greater than 30 liters per cylinder.

DPF's are currently commercially available. However, upon review of the CARB BACT Clearing House, staff could not locate an installation of a DPF on an engine of similar design and capacity. The installation most similar appears to be located in Kings County and has a capacity of 2848 bhp (SCAQMD BACT registry). This unit had 6 DPF's installed in parallel. Using the horse power rating and fuel consumption as a basis for estimation, the Wärtsilä engines would require 48 filter units. The backpressure generated by these devices in series would inhibit proper operation of the Wärtsilä engines. Accordingly, the District has determined that the application of DPF to this project is not viable as the irresolvable technical difficulties would preclude the successful deployment of this technique. Further, this technology has not been proposed nor permitted under the qualifications of an innovative control device consistent with 40 CFR 52.21 (v) or the District SIP. Therefore, the District concludes that DPF is not technically feasible for this project. Because the application of this technology is not technically feasible, the District concludes that a cost effectiveness evaluation is not warranted.

### **B) Electrostatic Precipitators (ESP)**

An ESP is a particulate control device that uses electrical forces to move particles entrained within an exhaust stream onto collection surfaces. In dry ESPs, the collectors are knocked, or "rapped", by various mechanical means to dislodge the particulate, which slides downward into a hopper where it is collected.

Collection efficiency is affected by dust resistivity, gas temperature, chemical composition (of the dust and the gas), and particle size distribution. Typical inlet PM concentrations are 0.5 to 5 gr/scf. Exhaust flows with concentrations below 0.5 gr/scf

are also sometimes controlled with ESPs (USEPA). ESPs generally operate most efficiently with dust resistivities between  $5 \times 10^3$  and  $2 \times 10^{10}$  ohm-cm. According to the EPA, the most difficult particles to collect are those with aerodynamic diameters between 0.1 and 1.0  $\mu\text{m}$ . Particles between 0.2 and 0.4  $\mu\text{m}$  usually show the most penetration. This is most likely a result of the transition region between field and diffusion charging.

ESPs have been applied to Wärtsilä engines operating on diesel and heavy fuel oils. Ultra low sulfur diesel fuel may not be collected as effectively, due to the decrease in available sulfur particles.

### C) Baghouses

Baghouse filtration products (BFPs) are filtration fabrics used throughout industry to collect particulate matter. The fabrics are sewn into bags used in fabric filters (baghouses) that are efficient for collecting particles across a wide size range. The fabric filters are not designed to handle exhaust gas temperatures in the range identified for this project.

The following information sources were consulted to identify possible PM10 BACT limits for similar sizes and types of equipment:

1. CARB "Guidance for the Permitting of Electrical Generation Technologies"
2. NEO California Power LLC, Red Bluff, Tehama County Air Pollution Control District 2006 Source Test of natural gas-fired Wärtsilä engines at average operating rate of 2.80 MW
3. Chambersburg, PA Orchard Park Generating Station; Wärtsilä dual-fuel, 5.6 MW engines permitted October 28, 2004.
4. South Coast Air Quality Management District BACT Guidelines Manual
5. Bay Area Air Quality Management District BACT Guidelines
6. CARB RACT/BACT/LAER Clearinghouse
7. Colorado La Junta Municipal Utilities – Natural gas ICE with 10% diesel pilot injection

#### South Coast Air Quality Management District BACT Guidelines Manual

Kings County – Diesel – 2848 bhp	0.0116 g/bhp-hr – 85% removal efficiency achieved (DPF)
Snow Summit – Diesel - 2,835 bhp with SCR	0.045 g/bhp-hr) permit limit 0.009 g/bhp-hr achieved (including condensables)

#### CARB "Guidance for Power Plant Siting and Best Available Control Technology"

Natural gas-fired reciprocating engines	0.02 g/bhp-hr
Diesel-fired reciprocating engines	No data available

#### NEO California Power

Natural gas-fired	Engines 9 & 11: 0.02 g/bhp-hr (permit limit and
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reciprocating engines (3,871 bhp-hr)	achieved) No other engines were tested
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CARB RACT/BACT/LAER Clearinghouse

Diesel	0.045 g/bhp-hr
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Bay Area Air Quality Management District BACT Guidelines

Diesel CI Engine >= 175 hp (TBACT)	0.1 g/bhp-hr achieved in practice
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Colorado La Junta Municipal Utilities – Dual Fuel

Natural Gas w/ 10% Diesel Pilot Injection, 4,945 bhp; 8,724 Btu/bhp-hr	0.074 g/bhp-hr
Natural Gas w/ 10% Diesel Pilot Injection, 7,131 bhp; 5,072 Btu/bhp-hr	0.13 g/bhp-hr
Diesel, 4,945 bhp; 6,718 Btu/bhp-hr	7.8 lb/hr
Diesel, 7,131 bhp; 5,731 Btu/bhp-hr	9.6 lb/hr

Orchard Park

Natural gas with diesel pilot injection	No data available
Diesel	1.5 g/bhp-hr

The most comparable engines are the Orchard Park and La Junta dual fuel engines. The Wärtsilä PM emission rates are lower than Orchard Park's and higher than La Junta. La Junta and Wärtsilä emission rates are compared below.

Humboldt NG w/ 0.7% Diesel Injection	0.1g/bhp-hr full load; 0.2 g/bhp-hr low load
CO NG w/ 10% Diesel Injection, 4,945 bhp; 8,724 Btu/bhp-hr	0.07 g/bhp-hr
CO NG w/ 10% Diesel Injection, 7,131 bhp; 5,072 Btu/bhp-hr	0.1 gbhp-hr

<b>PM<sub>10</sub></b>	
Humboldt Diesel	10.8 lb/gal
Diesel, 4,945 bhp; 6,718 Btu/bhp-hr	7.8 lb/hr
Diesel, 7,131 bhp; 5,731 Btu/bhp-hr	9.6 lb/hr

### D) Oxidation Catalyst

Oxidation Catalyst generally are precious metal compounds that promote oxidation of CO and VOCs to CO<sub>2</sub> and H<sub>2</sub>O in the presence of excess O<sub>2</sub>. According to a report prepared for the EPA in 2002, CO and NMHC conversion levels of 98% to 99% are achievable. Methane conversion may approach 60 to 70%. The report also states that oxidation catalysts are now widely used with all types of engines, including diesel engines. They are being used increasingly with lean burn gas engines to reduce their relatively high CO and VOC emissions.

The PM limit of 0.14 g/bhp-hr for the natural gas engine identified above is based on the use of an oxidation catalyst and PUC pipeline quality natural gas. The Wärtsilä engines will be equipped oxidation catalysts. When operating on natural gas, the engines will maintain a continuous injection of <1% diesel fuel. Recently, in the Bay Area East Shore project, it was determined that oxidation catalysts are also capable of achieving particulate matter reductions. ARB, EPA and others have published studies demonstrating that oxidation catalysts achieve particulate matter reductions from diesel engines in the range of 20% to 40%. The permit requires the use of oxidation catalysts on the engines to ensure that particulate matter emissions during Diesel fuel firing are minimized.

### E) Combustion Controls

Combustion Control refers to controlling emissions of PM<sub>10</sub> through the design and operation of the engine in a manner so as to limit particle formation. In general, a combustion control system seeks to maintain the proper conditions to ensure complete combustion. The applicant stated that combustion control will be optimized for NOX reduction, but they will additionally have the effect of reducing ROC and PM<sub>10</sub> emissions.

The Colorado dual fuel engines are permitted at a level that is equivalent to 0.074 g/bhp-hr for the 4,945 hp engine, and 0.13 g/bhp-hr for the 7,131 hp engine. These engines are not required to use ultra low sulfur diesel and do not use DPFs.

#### Comparison of Emission Rates for Internal Combustion Engines (Natural Gas)

Pollutant	Wärtsilä Emission Factors	Lowest Emission Rates	NSPS & NESHAP Limits
NOX	6 ppmvd @ 15% O <sub>2</sub> 0.06 g/bhp-hr	6 ppmvd @ 15% O <sub>2</sub> 0.07 g/bhp-hr	120 ppm (NSPS IIII)
CO	13 ppmvd @ 15% O <sub>2</sub> 0.08 g/bhp-hr	12 ppmvd @ 15% O <sub>2</sub> 0.1 g/bhp-hr	Abatement of 70% (NESHAP ZZZZ)
ROC	28 ppmvd @ 15% O <sub>2</sub> 0.1 g/bhp-hr	25 ppmvd @ 15% O <sub>2</sub> 0.15 g/bhp-hr	n/a
PM10	0.02 g/bhp-hr	0.02 g/bhp-hr	0.11 g/bhp-hr

**Comparison of Emission Rates for Internal Combustion Engines (Diesel)**

Pollutant	Wärtsilä Emission Factors	Lowest Emission Rates	NSPS & NESHAP Limits
NOX	35 ppmvd @ 15% O2 0.039 g/bhp-hr	50 ppmvd @ 15% O2 1.5 g/bhp-hr (different sources)	120 ppm (NSPS IIII)
CO	20 ppmvd @ 15% O2 0.14 g/bhp-hr	89 ppmvd @ 15% O2 0.035 g/bhp-hr (different sources)	Abatement of 70% (NESHAP ZZZZ)
ROC	40 ppmvd @ 15% O2 0.16 g/bhp-hr	39 ppmvd @ 15% O2 0.0026 g/bhp-hr	n/a
PM10	0.21 g/bhp-hr total PM10; Filterable PM10 is 0.11g/bhp-hr	0.0116 g/bhp-hr	0.11 g/bhp-hr (NSPS IIII, filterable PM10)

**Eliminate Technically Infeasible Options**

ESP  
 Baghouse  
 DPF

**Remaining Technologies**

Combustion Controls  
 Oxidation Catalyst

**BACT DETERMINATION**

As discussed earlier, engines of this size have not previously been permitted in California; neither have natural gas engines with diesel pilot ignition. The largest California permitted diesel engines have ratings just over 2,000 horsepower and have demonstrated the ability to meet BACT standards. The applicant proposes to meet a PM<sub>10</sub> emission limit of 3.6 lb/hr (0.14 g/bhp-hr) during natural gas operation. During diesel operation, the applicant will meet a limit of 10.8 lb/hr (0.21 g/bhp-hr) for total particulate, and a limit of 0.11 g/bhp-hr for filterable PM<sub>10</sub>. These levels are achievable based upon the application of combustion controls proposed and use of the Oxidation Catalyst.

The District has determined that the use of a selective catalytic reduction and lean burn technology represents BACT for NO<sub>x</sub> for this project. The District has also determined that the use of an oxidation catalyst in combination with after cooling and combustion controls represents BACT for CO, PM<sub>10</sub>, and ROC for this project.

***Ambient Air Quality Standards*** (NCUAQMD Rule 110 Section 7)

The purpose of NCUAQMD Rule 110 is to establish pre-construction review requirements which are designed to ensure that the operation of a new or modified source will not interfere with the attainment or maintenance of State and Federal Ambient Air Quality Standards. Section 7 of the Rule provides the APCO discretion to determine when air quality modeling is necessary, and to decide what model and protocol must be used. If deviation from EPA's "Guidelines on Air Quality Models, OAQPS 1.2-080" is deemed necessary, a model may only be designated after allowing

for public comment and only with concurrence of CARB and EPA.

It is always desirable to utilize the model and protocol which will most accurately simulate the dispersion of pollutants. The more sophisticated the model, the more data inputs are required in order to prepare the simulation. The applicant proposed to use a computer software program known as CTDMPLUS to estimate pollutant dispersion. In part, because the meteorological data necessary to run the model was not available, the EPA was unable to approve the use of this model. In its place, AERMOD and CTSCREEN were utilized for flat terrain and for complex and intermediate terrain respectively.

The model simulations reflect emission activity based on the proposed Wärtsilä engine duty cycle. The proposed operating schedule is listed in Table 1 (Operating Schedule), and the list of possible operating scenarios is found in AFC Table 8.1B-3. The worst case met conditions were then paired with worst case operating conditions in order to ensure impacts were over predicted. With these conservative assumptions, no violations of the ambient air quality standards are predicted for NO<sub>2</sub>, SO<sub>2</sub>, or CO as is shown in Table 16 below. PM<sub>10</sub> and PM<sub>2.5</sub> will be discussed in subsequent sections.

**Table 16 - Ambient Air Quality Impact Analysis (micrograms/cubic meter)**

Pollutant	Averaging Time	Maximum Facility Impact (ug/m <sup>3</sup> )	Total Impact (ug/m <sup>3</sup> ) (including background data)	State Standard (ug/m <sup>3</sup> )	Federal Standard (ug/m <sup>3</sup> )
NO <sub>2</sub>	1-hour	261.8 <sup>1</sup>	337	338	-
	Annual	2.5	20	56	100
SO <sub>2</sub>	1-hour	25.4	140	650	-
	3-hour	18.3	88	-	1,300
	24-hour	3.7	25	109	365
	Annual	0.1	5.9	-	80
CO	1-hour	492.2	3,742	23,000	40,000
	8-hour	242.2	2,220	10,000	10,000

Note: 1) Operation in compliance with the 392 lb/hr limit

The NCUAQMD is classified as being in attainment with the federal and state AAQS for PM<sub>2.5</sub> and the federal standard for PM<sub>10</sub>. However, the NCUAQMD exceeds the state 24-hour AAQS for PM<sub>10</sub>. The most recent PM<sub>2.5</sub> annual concentration data available is for calendar year 2004 where the annual average was calculated according to the national method.

**Table 17.0 Background Concentrations Prior to the Proposed Project**

Pollutant	Averaging Time	Background Concentration <sup>1</sup>	State Standard	Federal Standard
PM <sub>10</sub>	24-hour	72.2 (2006)	50	150
	Annual	21.1 (2004)	20	50
PM <sub>2.5</sub>	24-hour	32 (2005)	-	35
	Annual	8.2 (2004) <sup>2</sup>	12	15

Note: 1) (AFC Table 8.1-25); 2) National

To predict 24-hour PM impacts, ambient modeling runs were performed using the parameters for Scenario 1G, full engine load at 87°F ambient temperature, identified in

AFC Table 8.1B-3. Table 8.1B-5 indicates that scenario 1G was utilized to estimate compliance with the annual standards for PM<sub>10</sub> and PM<sub>2.5</sub>. The proposed project's emissions were evaluated in combination with background ambient air concentrations to determine the project's impacts. EPA Guidance (71 FR 6727) provides that compliance with federal PM<sub>2.5</sub> NAAQS should be evaluated using the PM<sub>10</sub> NAAQS and not modeled directly. As shown in the following tables, PM impacts exceed the state 24-hr and annual PM<sub>10</sub> standards. NCUAQMD Rule 110 §5.5 requires that the APCO take into account emissions mitigation provided by offsets obtained pursuant to the regulation. Since state PM<sub>10</sub> standards will be worsened, offsets will be provided for all PM<sub>10</sub> emissions above 25 tons per year. Compliance with the California AAQS for the annual PM<sub>2.5</sub> standard (AFC Table 8.1 B-4) was demonstrated using screening methodology and PM<sub>10</sub> as a surrogate.

**Table 17.1 – PM impacts without background**

Pollutant	Averaging Time	100 hours/yr Impact	Maximum Operating Impact	State Standard	Federal Standard
PM <sub>10</sub>	24-hour	32.9	105.1	50	150
	Annual	2.3	23.4	20	50
PM <sub>2.5</sub>	24-hour	-	-	-	35
	Annual	2.3	10.5	12	15

**Compliance by Other Owned, Operated, or Controlled Sources  
 NCUAQMD Rule 110 Section**

The applicant is required to certify that other sources in California that are owned by the same applicant and that have a potential to emit greater than 25 tons per year, are in compliance, or on a schedule for compliance, with all applicable emission limitations and standards.

This certification was submitted to the NCUAQMD along with the District application.

**Prevention of Significant Deterioration (PSD)** NCUAQMD Rule 110 §11

The District has a SIP-approved PSD program, which is based on the requirements of 40 CFR 51.166. The applicant is required to conduct an air quality analysis to demonstrate that the potential new emissions from the proposed source, in conjunction with other applicable emissions from existing sources (including secondary emission from growth associated with the new project), will not cause or contribute to a violation of any PSD increment. An impact analysis is required for each pollutant with a potential to emit that exceeds the significance threshold. An impact analysis must include the following components: air, ground and water pollution on soils, vegetation, and visibility [40 CFR 51.166(o)].

***Secondary Growth***

As part of the AFC, the applicant has evaluated the potential for secondary growth, soil and vegetation impacts, and visibility impacts (AFC Sections 8.1 Air Quality, 8.10 Socioeconomics, and Section 8.11 Soils and Agriculture). The project is the equivalent (electrical generation capacity) replacement of existing power generating equipment, and therefore, is not anticipated to result in any appreciable impacts in these subject

areas. A summary follows.

The existing facility has a maximum generating capacity of roughly 135 MW. Historically, only 700,000 MWh or approximately 60% of the annual capacity factor has been utilized. The proposed project will result in a 7.6% maximum generating capacity increase as established by the following calculations.

The existing facility consists of:

- Two Mobile Emergency Power Plants with a 15 MW capacity each which are limited to 3120 hrs per year of operation each; and
- One 52 MW boiler and one 53 MW boiler without restrictions

$$(30 \text{ MW} * 3120 \text{ hrs/yr}) + (105 \text{ MW} * 8760 \text{ hrs/yr}) = 1,013,400 \text{ MW hrs/yr}$$

The new facility will consist of ten 16.6 MW engines which will be limited to 75% of their annual capacity factor.

$$(10 \text{ engines} * 16.6 \text{ MW per engine} * 8760 \text{ hrs/yr} * 0.7) = 1,090,620 \text{ MW hrs / yr}$$

$$\frac{((1,090,620 \text{ MW hrs. per yr}) - (1,013,400 \text{ MW hrs per yr}))}{1,013,400 \text{ MW hrs per yr}} = 0.076$$

#### **Population – Residential, Industrial, & Commercial Impacts**

The population growth, as predicted by the California Department of Finance in 2006, for Humboldt County from 2010 through 2030 is projected to be less than 9,276 persons which equates to a 6.96% increase. The existing facility's electrical generating capacity is adequate to service this expansion, and the new facility's capacity is nearly equivalent. The construction phase of the project will result in the addition of approximately 100 new jobs of which roughly 1/3 will be from local contractors: The remaining two thirds will require lodging. The vacancy rate in Eureka is approximately 5.8% of 12,150 total units, and therefore, new housing construction is not anticipated. Operation of the new facility will require 27 less staff persons, and as such, long term spending and housing may actually be reduced as a result of the project. Thus, the replacement project will not cause a significant population change or housing impacts to the region.

The construction and operation of the facility will not directly or indirectly result in the operation or construction of another ancillary or supporting facility (e.g. a new mine collocated with an ore processing facility). Humboldt County's current general plan document and County zoning ordinances afford the opportunity for further development of the Humboldt Bay Harbor industrial areas. The existing facility's electrical generating capacity is adequate to service the proposed development. Thus, the replacement project will not cause or contribute to a significant expansion of industrial or commercial activity in the region.

After completion of an independent analysis, the District has determined that the secondary growth associated with the project will be de-minimis, thus additional secondary emission increases as a result of the project are not anticipated. Accordingly,

only the emissions reductions which will occur from the shutdown of the existing facility, and the emissions from the operation of the new facility were considered in the PSD analysis.

**Air Quality**

A PSD applicability analysis is required for each pollutant with a potential to emit that exceeds the significance threshold. The net change in emissions was calculated based upon emissions from the existing facility (AFC Table 8.1-32) and emissions from the proposed facility (Table 9 – Annual Emission Rates). The significance threshold are defined in Regulation I, Rule 101.1.266 and identified in Table 18 below.

**Table 18 – PSD Applicability**

<b>Pollutant</b>	<b>Proposed Net Emissions Changes Tons/Year (Reduction)</b>	<b>Significant Emissions Rate Threshold Tons/Year</b>
<b>NO<sub>2</sub> (NOX)</b>	<b>(757.5)</b>	<b>40</b>
<b>O<sub>3</sub> (VOC)</b>	<b>166.4</b>	<b>40</b>
<b>SO<sub>2</sub></b>	<b>(25.7)</b>	<b>40</b>
<b>PM<sub>10</sub></b>	<b>92.4</b>	<b>15</b>
<b>CO</b>	<b>60.4</b>	<b>100</b>

VOC and PM<sub>10</sub> emissions increases exceed the Significant Emissions Rate. Increment consumption analysis is not required for VOC emissions; however, it is required for PM<sub>10</sub> emissions. The applicant submitted Class I and Class II increment consumption analyses. Class I increment consumption was estimated to be 5% of the allowable increment. For the Class II increment consumption analysis, the District modeled the ambient impact of major PM<sub>10</sub> sources within 50 km of the impact area (Appendix E). The results of the modeling analysis are identified in Table 19 below.

**Table 19 Modeled Impacts and PSD Class II Increments**

<b>Year</b>	<b>24-Hour Highest 2<sup>nd</sup> High Concentration(ug/m<sup>3</sup>)</b>	<b>Annual Average Concentration (ug/m<sup>3</sup>)</b>
<b>2001</b>	18.3	-0.12
<b>2002</b>	21.7	-0.68
<b>2003</b>	<b>24.2</b>	0.06
<b>2004</b>	21.9	<b>0.23</b>
<b>2005</b>	18.2	-0.10

The PM<sub>10</sub> Class II increment 24-hour and annual limits are 30 ug/m<sup>3</sup> and 17 ug/m<sup>3</sup> respectively. Thus, the PM<sub>10</sub> increment consumption by the proposed project in combination with the existing contributing sources will be lower than the allowable increment for both the 24-hour and annual averaging periods.

**Visibility**

The Federal Land Managers (US Department of the Interior and the Department of

Agriculture) performed an independent review of the proposed project and provided the following comments.

- The VISCREEN plume analysis results suggest that there will not be any perceptible visibility impacts associated with the emissions from the plant at Redwood National Park, nor the Marble or Yolla Bolla wilderness areas.
- The applicant originally proposed a limit of 0.21 g/bhp-hr when operating in Diesel Mode, which given the NCUAQMD's attainment status, was not sufficient to qualify as BACT. The applicant has since revised the limit to 0.15 g/bhp-hr.
- Future modeling conducted to predict regional haze should be performed with CALPUFF rather than CALPUFF-Lite.
- Encourage the applicant to consider voluntary green house gas emission offsets.

### ***Vegetation and Soils***

The Humboldt Bay Power Plant is located on a small peninsula, known as Buhne Point, along Humboldt Bay. The 143 acre site is within an unincorporated area of Humboldt County approximately 3 miles south of Eureka city limits. Power generating equipment has been located at the site in excess of 50 years.

Soil types and land use types are identified in AFC Section 8.11.1.2 Soils and Figure 8.11-2. Areas designated as prime agricultural farmland exist within one mile of the proposed project, though much of this agricultural land has been converted to residential uses. The remaining sections are in costal redwood timber production and grassland / rangeland crop rotation. Seasonal wetlands and waters of the United States under the protection of the Clean Water Act (CWA) are also located within one mile of the project site.

The maximum concentrations of NO<sub>2</sub>, CO, SO<sub>2</sub>, and PM<sub>10</sub> are predicted to be less than all of the applicable national primary and secondary ambient air quality standards. Criteria used to establish these standards include crop protection. The projected maximum one hour average concentration of NO<sub>2</sub> as a result of operation of the project at steady state conditions combined with background concentrations of NO<sub>2</sub> is 284 ug/m<sup>3</sup>. This level is below the current state standard of 470 ug/m<sup>3</sup> as well as the proposed standard of 338 ug/m<sup>3</sup>.

### ***PSD Compliance***

After completion of an independent analysis, the District has determined that the ambient air quality impacts analysis prepared by the applicant adequately identifies potential impacts from operation of the new facility. Secondary growth associated with the project will be de-minimis, thus additional impacts as a result of the project are not anticipated. Both the Class I and Class II increment consumption analysis demonstrate compliance.



**PROHIBITORY RULES COMPLIANCE**

**NCUAQMD Rule 104.2 – Visible Emissions**

Visible emissions from the engines are expected to comply with the 40% opacity requirement of this rule during normal operations and during startup and shutdowns.

**NCUAQMD Rule 104.3.4.1 Particulate Matter Emissions from General Combustion Sources**

The proposed project is expected to comply with the particulate matter emission limit of 0.20grains/ standard cubic foot. Based on the data reported in the AFC, Table 8.1A-3, the maximum PM<sub>10</sub> emission rate would be 0.04 grains/dscf.

**NCUAQMD Rule 104.5 – Sulfur Oxide Emissions**

SO<sub>2</sub> emissions from the proposed project are expected to comply with the 1,000 ppm SO<sub>2</sub> limitation.

**NSPS COMPLIANCE (NCUAQMD Rule 104 §11)**

**Standards of Performance for Stationary Compression Ignition Internal Combustion Engines (40 CFR 60 Subpart IIII)**

Subpart IIII applies specifically to manufacturers, owners and operators of stationary compression ignition (CI) internal combustion engines. The Subpart defines CI engines as any engines that are not spark ignition engines.

The Subpart’s definition for spark ignition engines includes the following:  
*“Dual-fuel engines in which a liquid fuel...is used for CI and gaseous fuel...is used as the primary fuel at an annual average ratio of less than 2 parts diesel fuel to 100 parts total fuel on an energy equivalent basis are spark ignition engines”.*

Based on the tables below, the maximum potential annual average ratio of diesel to natural gas, calculated as described above, is 1.6%. There is the possibility that the engines could be operated for additional periods in Diesel Mode (natural disaster i.e. earthquake). As such, for the purposes of this Subpart, the Wärtsilä engines should be considered Compression Ignition (CI) Engines and accordingly, the Subpart applies to them.

	Natural Gas	
	MMBtu	scf
Hourly	144	1,409,403
Daily	3,454	33,825,661
Annual	927,723	9,086,418,217

<b>Diesel Pilot</b>		
	<b>MMBtu</b>	<b>Gallons</b>
<b>Hourly</b>	0.8	58
<b>Daily</b>	19	1,402
<b>Annual</b>	5,158	376,734

<b>Diesel Mode</b>		
	<b>MMBtu</b>	<b>Gallons</b>
<b>Hourly</b>	148.9	1,088
<b>Daily</b>	3,574	22,190
<b>Annual</b>	14,890	108,760

The Wärtsilä engines are classified, for the purposes of compliance with the NSPS as “non-emergency stationary CI Internal Combustion Engines with a displacement of greater than or equal to 30 liters per cylinder” and therefore must meet the following requirements.

- a. Reduce NOX emissions by 90% or more, OR limit NOX emissions to 1.6 g/KW-hr (1.2 g/bhp-hr).
- b. Reduce PM emissions by 60% or more, OR limit PM emissions to 0.15 g/KW-hr (0.11 g/bhp-hr).

The Wärtsilä engines are guaranteed by the manufacturer to emit a maximum of 0.56 g/KW-hr (0.39 g/bhp-hr), less than the maximum allowed by the NSPS. The manufacturer also guarantees a diesel PM maximum emission rate of 0.15 g/KW-hr. The permit will be conditioned so as to limit the emissions of PM to 0.11 g/bhp-hr.

The black-start generator and fire pump engine are not required to meet the NSPS standards, because they are emergency engines.

**NESHAP COMPLIANCE:**

**National Emissions Standards for Hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines (40 CFR 63 Subpart ZZZZ)**

The facility is a major source for hazardous air pollutants (HAPs), having the potential to emit 10 tons or more per year of one HAP, and 25 tons or more per year of more than one HAP. There are multiple types of Reciprocating Internal Combustion Engines (RICE) regulated by this NESHAP. The Wärtsilä reciprocating dual-fuel engines qualify, by definition, as CI engines when operating in Diesel Mode:

*“Dual-fuel engine means any stationary RICE in which a liquid fuel (typically diesel fuel) is used for compression ignition and gaseous fuel (typically natural gas) is used as the primary fuel.”; and*

*“Compression ignition engine means any stationary RICE in which a high boiling point liquid fuel injected into the combustion chamber ignites when the air charge has been compressed to a temperature sufficiently high for auto-ignition, including diesel engines, dual-fuel engines, and engines that are not spark ignition.”.*

40 CFR 63 Subpart ZZZZ requirements include:

- Emission and Operating Limitations §63.6600(b)
- General Compliance §63.6605
- Initial Performance Testing §63.6610(a)
- Subsequent Performance Testing §63.6615
- Monitor Installation, Operation and Maintenance §63.6625
- Notifications, Reports, and Records §63.6645

The applicant has chosen to comply with the NESHAP by reducing CO emissions by 70% or more; and consequently has proposed emission limits that reduce CO emissions by 96.8% when operating on natural gas, and 88.9% when firing diesel fuel.

The permit will be conditioned to require:

- During initial performance test simultaneous measurement of both CO and O<sub>2</sub> at the inlet and outlet of the control device using ASTM D6522-00.
- Demonstration of initial compliance with the emission limitations using CEMs to continuously monitor CO and O<sub>2</sub> at both the inlet and outlet of the control device (§63.6625(a)) after a performance evaluation has been successfully completed using PS3 and 4A of 40 CFR Part 60 Appendix B which showed compliance with the monitoring requirements of the Subpart; and with the average reduction of CO calculated using §63.6620 equaling or exceeding 70% reduction.
- The initial test shall be performed the first 4 hour period after successful validation of the CEMS. All data from the CEMS shall be collected in accordance with §63.6625(a) reducing the measurements to 1-hour averages, calculating the percent reduction of CO according to §63.6620; demonstrating that the catalyst achieves at minimum a 70% reduction of CO over a 4-hour period; and conducting an annual RATA using PS3 and 4A of CRF Part 60 Appendix B as well as daily and periodic data quality checks in accordance with 40 CFR Part 60 Appendix F, procedure 1.
- Continual compliance with the emission and operating limitations except during periods of startup, shutdown, and malfunction
- Operation and maintenance of the engines and control devices consistent with good engineering practices for minimizing emissions at all times
- Notification to EPA in accordance with §63.7(b) and (c), §63.8 (e)
- Recordkeeping in accordance with 63.6595(b)(5) which will can be satisfied through submittal of reporting required by Title V permit.

Due to recent amendment of the Subpart, the emergency generator is now subject to emission limitations. For engines in this size range, manufacturers are required to provide certification of compliance with emission standards. The permit will be conditioned to prohibit installation on non-certified devices.

## **California Airborne Toxic Control Measure**

### **Stationary Compression Ignition Engines (17 CCR Section 93115)**

The ATCM defines a compression ignition engine by the following: “Compression Ignition (CI) Engine means an internal combustion engine with operating characteristics significantly similar to the theoretical diesel combustion cycle. The regulation of power by controlling fuel supply in lieu of a throttle is indicative of a compression ignition engine.” The Wärtsilä engines, when operating in natural gas firing mode, do not meet this definition, as their operation is different than the theoretical diesel combustion cycle. The natural gas operating mode is more similar to the Otto cycle of a spark ignition engine. However, the Wärtsilä engines, when operating in the diesel firing mode meet the definition of CI Engine; therefore, the engines must comply with the ATCM when running on diesel fuel.

The ATCM sets forth diesel particulate matter (DPM) emission limits for new engines, which are categorized, by definition, as either Emergency Standby Engines or Prime CI Engines. Prime CI Engines are defined as any engine that is not an Emergency Standby Engine. The definition for Emergency Standby Engine includes a stationary engine that: (A) is installed for the primary purpose of providing electrical power or mechanical work during an emergency use and is not the source of primary power at the facility; and (B) is operated to provide electrical power or mechanical work during an emergency use; and (C) is operated under limited circumstances for maintenance and testing, emissions testing, or initial start-up testing.

For purposes of this project, the definition of Emergency Use includes providing electrical power or mechanical work in the event of the failure or loss of all or part of the normal natural gas supply to the facility: (A) which is caused by any reason other than the enforcement of a contractual obligation the owner or operator has with a third party or any other party; and (B) which is demonstrated by the owner or operator to the District APCO’s satisfaction, to have been beyond the reasonable control of the owner or operator.

The applicant, PG&E, is the primary electricity provider for the County of Humboldt. PG&E obtains its natural gas fuel supply from PG&E’s gas operations. PG&E, as a gas supplier, operates under Gas Rules, or Tariffs, that define the company’s relationship with its customers. Rule 14 provides that,

*“when operational conditions exist such that supply is insufficient to meet demand and deliveries to Core End-Use Customers are threatened...PG&E may divert gas supply in its system from Noncore End-Use Customers to Core End-Use Customers. If a Noncore End-Use Customer’s supply is diverted...that Customer must stop or reduce its use of natural gas.”*

**The applicant is defined as a Noncore End-Use Customer in Rule 1:**

*“Noncore End-Use Customers are typically large commercial, industrial, cogeneration, wholesale or electric generation Customers who meet the usage requirements for service under a noncore rate schedule and who have executed a Natural Gas Service Agreement. Electric Generation, Enhanced Oil Recovery, Cogeneration, and Refinery Customers with historical or potential annual use exceeding 250,000 therms per year or rated generation capacity of five hundred kilowatts (500 kW) or larger, are permanently classified as Noncore End-Use Customers.”*

As a Noncore End-Use Customer, the applicant is required to curtail its natural gas use during shortfalls. In Humboldt County, such shortfalls typically occur during the winter months, when overall customer gas use increases. Under the ATCM's Emergency Use definition, CARB determined, in correspondence dated March 10<sup>th</sup> 2006, that an engine would be an Emergency Standby Engine if the emergency use were the result of the enforcement of a contractual obligation the owner or operator has with another party.

All engines will operate only on CARB Diesel or Alternative Fuel, as defined in the ATCM. The engines will operate for a maximum of 50 hours per year per engine for testing and maintenance purposes. There is no limit in the ATCM on the amount of hours allowed for emergency operations; however, engine hours will be limited to no more than 100 for the combined purpose of maintenance and testing and during periods of natural gas curtailment. All engines will meet the ATCM emission standard of 0.15 g/hp-hr while operating in Diesel Mode. The black-start generator and fire pump are also emergency back-up generators and subject to the requirements of the ATCM for New Emergency Backup Engines. Because the reciprocating engines are dual fueled, they were specifically left out of the permit definition for Diesel Particulate Matter ATCM Emergency Use.

It should be noted that the Stationary Diesel Engine ATCM was designed to address diesel emergency backup engines and prime engines where the access to grid power was not readily available or reliable. In developing the ATCM, dual-fueled, multi-engine power generating stations were not envisioned. As a result, CARB believes that the ATCM should be viewed as a minimum level control of compliance in this situation and the required level of control should be based on a source specific analysis of best available control technology.

## **DISCUSSION**

### **Health Risk Assessment**

Current NCUAQMD Regulations do not require the applicant to submit Health Risk Assessment (HRA) information to the APCO for consideration during the Authority to Construct review process, nor do they provide guidance on acceptable levels of risk for carcinogenic effects, or acute and chronic exposure. However, for purposes of California Environmental Quality Act (CEQA) compliance, the California Energy Commission required the applicant to perform an HRA to estimate impacts to public health. The impact on public health due to the emissions of toxic compounds was assessed utilizing approved air dispersion models and using worst-case emissions of toxic air contaminants from the project.

### **PSD Permit**

The federal Prevention of Significant Deterioration (PSD) program was delegated to the District on August 30<sup>th</sup> 1985. It is the District's intent for the FDOC to serve as the District local permit, as well as the PSD permit for the facility. Accordingly, the FDOC contains all of the preconstruction permit requirements and delineates federally enforceable conditions in the document by listing them in a separate section [Rule 504 §2.3].

### **Source Testing**

Reciprocating internal combustion engines of this size with dual fuel capability utilizing diesel pilot configuration have not previously been permitted in California. Because the application of this technology in the proposed configuration is relatively new, data availability on long term performance characteristics is limited. These factors were given considerable weight when developing the source testing requirements for the engines. After a reasonable data set has been acquired (e.g. 3 years of operational and source testing data), the District may elect to revisit the testing requirements and may waive some of the requirements if compliance has been demonstrated by a sufficient margin (e.g. emissions are <50% of permitted limit).

The District has determined that source testing of the engines at three specific loads (50%, 75%, and greater than 95%) will represent conditions which will most challenge the pollution control equipment, and accordingly, the permit will be so conditioned. For the initial performance test, each engine will be tested at each of the three loads during operation in both fuel modes (Diesel and Natural Gas Modes). Thereafter, source testing requirements differ based upon fuel type. Each engine will be assigned to one of three engine groups (e.g. A, B, and C) with 3, 3, and 4 engines, respectively, in each group.

**Wärtsilä Engine Groups**

<b>Group</b>	<b>Engines</b>
A	S-1 through S-3
B	S-4 through S-6
C	S-7 through S-10

While in Natural Gas Mode, every engine will be tested each year at one of the three loads. For example, during year one, all engines in group A will be tested at 50%. The load value will then rotate annually such that all engines are tested at least once at each load in a three year period; and that on each year, they are tested at a different load.

**Annual Testing in Natural Gas Mode**

Group	Year		
	1	2	3
A	50%	75%	>95%
B	75%	>95%	50%
C	>95%	50%	75%

In Diesel Mode, each engine will be tested once every three years or following each 200 hours of operation of an individual engine. The engines will be tested on a rotating basis with a minimum of one third of the engines to be tested each year at each of the three loads.

**Annual Testing in Diesel Mode**

Group	Year		
	1	2	3
A	Yes	Hrs > 200	Hrs > 200
B	Hrs > 200	Yes	Hrs > 200
C	Hrs > 200	Hrs > 200	Yes

Note: "Yes" indicates mandatory testing that year. "Hrs>200" indicates testing required if hours of operation since last source test exceed 200 AND testing required for each 200 thereafter.

Using Year 1 as an example, all engines in Group A will be tested regardless of the number of hours of operation. Should an engine in Groups B or C exceed 200 hrs of operation, that individual engine would be tested only – not the entire group. As a second example, Engine S-4 (member of Group B) is tested three times in Year 1 because it operated greater than 600 hrs. Group B is scheduled for mandatory testing in Year 2. Engine S-4 must be tested in year 2 regardless of the number of hours of operation. In this example, Engine S-4 could be operated for at least 200 hrs that year, thereby limiting the number of source tests and number of engines tested.

**Conclusion**

The installation and operation of the permitted units described in this evaluation should comply with all local, state, and federal emission requirements when operated in accordance with the Authority to Construct Temporary Permit Operate #440-1. Further, staff has evaluated the information presented by the applicant and applicable rules and regulations, and believes sufficient evidence exists for the APCO to make the determinations required under Rule 102 §1.2 and Rule 103 §7.0 and issue a Final Determination of Compliance.

EVALUATED BY:  DATE: 4/11/08

Jason L. Davis, Division Manager